PGCPB No. 19-85 File No. DSP-81010-02

# <u>RESOLUTION</u>

WHEREAS, the Prince George's County Planning Board is charged with the approval of Detailed Site Plans pursuant to Part 3, Division 9 of the Zoning Ordinance of the Prince George's County Code; and

WHEREAS, in consideration of evidence presented at a public hearing on July 18, 2019, regarding Detailed Site Plan DSP-81010-02 for Glen Ora, Parcel R (Windsor Green Community Center), the Planning Board finds:

1. **Request:** The subject application approved the construction of an 848-square-foot addition to an existing community building on Parcel R, removal of two existing tennis courts and the retaining wall along MD 193 (Greenbelt Road), the addition of new recreational amenities, landscaping, and stormwater management (SWM) facilities, and relocation of the existing maintenance yard. The detailed site plan (DSP) is required pursuant to Section 27-434(e) of the Prince George's County Zoning Ordinance, which requires approval of a DSP for a community building and recreational facilities associated with attached dwellings in the Multifamily Low Density Residential (R-30) Zone.

## 2. **Development Data Summary:**

	EXISTING	APPROVED
Zone	R-30	R-30
Use	Residential Community	Residential Community
	Building	Building
Acreage	3.32	3.32
Gross Floor Area (GFA)	2,850 sq. ft.	3,698 sq. ft.
Parcels/Lots	1	1

#### OTHER DEVELOPMENT DATA

Parking Spaces Required:	<b>Total Spaces Provided:</b>
Community Building (by use)	
Office Use $-1/250$ for first 2,000 sq. ft.	
1 space/400 sq. ft. for above 2,000 sq. ft.	
Office (1 space/250 sq. ft.) - 221 sq. ft.	1
1/250 for first 2,000 sq. ft.	
Club Room (1 space/3 seats) - 30 seats	10
1 space/4 seats	
Pool (1 space/7 occupants) - 80 occupants	12
1/80 sq. ft.	
Tennis Courts (4 spaces/court) - 3 tennis courts	12
1/80 sq. ft.	
Picnic Area (1 space/table) - 6 picnic tables	6
<b>Total Number of Parking Spaces Required</b>	41
Parking Spaces Provided	
Standard Spaces (9.5 feet x 19 feet)	42
Compact Spaces (8 feet x 16.5 feet)	29
Handicap-Accessible Parking Spaces (3 required)	4
	(2 van, 2 regular)
Total Parking Spaces Provided	75

- 3. **Location:** The project is located on the south side of MD 193, in the southwest quadrant of its intersection with Frankfort Drive, in Planning Area 67, and Council District 4.
- 4. **Surrounding Uses:** The site is bounded to the north and east by the public rights-of-way of MD 193 and Frankfort Drive, respectively. To the north, beyond MD 193, is Eleanor Roosevelt High School, and to the south and west are single-family attached homes in the R-30-zoned Windsor Green community.
- 5. **Previous Approvals:** The site, known as Parcel R, was recorded in the Prince George's County Land Records in Plat Book NLP 111-1 on August 25, 1981. Parcel R is included in a larger property that was the subject of Special Exception SE-2243, which was approved in 1970 by the Prince George's County Planning Board, to allow an excess of the bedroom percentages related to a proposal for multifamily buildings. This approval does not impact that application, as it was never constructed.

Subsequently, Preliminary Plan of Subdivision PPS 4-79176 was approved in 1980, to develop the site with 380 townhouses on 51.6 acres, and included recreational facilities on Parcel R. Detailed Site Plan DSP-81010 was approved on July 9, 1981, for development of the community building on Parcel R, and was amended one time at the Planning Director level. In accordance with Permit 3994-82-CGU, a certificate of occupancy was issued, and the 2,850-square-foot

building began use in approximately 1982. No further permit records are available.

This site is the subject of SWM Concept Plan 60658-2018-00, which was approved by the Prince George's County Department of Permitting, Inspections and Enforcement (DPIE), and is valid until April 9, 2022.

6. **Design Features:** The property was developed in the early 1980s with 380 single-family attached residential homes, 2,850-square-foot community center building, and recreational facilities on Parcel R. The subject application includes an 848-square-foot building addition to the existing community building, and revisions to the recreational amenities and maintenance yard, landscaping, and SWM facilities. Specifically, the building addition will include a new multipurpose room, additional office space, and a new entryway. The development includes a Great Lawn space for a future picnic pavilion and grill area, relocation of the existing maintenance yard to the northern portion of the parking compound, removal of a retaining wall along MD 193, and installation of new landscaping, hardscaping, fencing, and site furniture around the facility.

Access to the parcel is from Frankfort Drive to the east, which accesses the existing parking lot along the eastern side of the property. The development included in this DSP, on Parcel R, will be constructed in a single phase and can generally be described as follows:

## **Community Building**

The 3,698-square-foot community building is located in the central portion of the parcel, with parking located east and south of the building, between it and Frankfort Drive. The plaza space, Great Lawn, tot lot, and one existing tennis court (to remain) are located on the northern side of the building. Two existing tennis courts (to remain) are located to the west of the building, and the existing pool facilities (to remain) are located to the south.

The architectural design of the community center building is generally rectangular, and includes a multitiered roofline, with the front of the facility facing Frankfort Drive and MD 193. The existing building and building addition range from 17 to 19 feet in height, and have been designed to incorporate a variety of materials, including aluminum siding, brick, stone, and glass, creating a clean and contemporary design, which will complement the surrounding uses.

A decorative trellis and pillars emphasize the entrance, and ample fenestration is included on all sides, with backlit awnings shown over the windows of the building.

The building includes a landscaped courtyard and plaza space on the northern side of the building, which is directly adjacent to the recreational facilities.

### **Recreational Facilities**

PPS 4-79176 determined that on-site private recreational facilities are appropriate for the project development, to serve the future residents, in accordance with Section 24-118(b) of the Prince George's County Subdivision Regulations.

In accordance with the construction of recreational facilities on Parcel R, a recreational facility

package was established and included the following:

- Five Full-Sized Tennis Courts
- One Clubhouse
- One Swimming Pool
- One Tot Pool
- One Sitting and Picnic Area
- Associated Parking Area

The recreational facilities are being revised with this DSP, as follows: remove two tennis courts, and add an open lawn area, a grill area and picnic pavilion, a bocce ball court, a grass volleyball court, new site furnishings, new playground equipment, fencing, landscaping, and two trellises at the entrance and include a hardscaped plaza space that can be used for community functions. The recreational value of the approved facilities exceeds the recreational value of the previous recreational facilities located on the site by approximately \$50,000 to \$75,000. The Planning Board approved these revisions and enhancements. Most of the details of these facilities have been provided with the DSP; however, the details and specifications of the game tables and bocce ball court have not been provided and shall be provided. A condition has been included in this resolution, requiring the applicant to provide the details and specifications for all the site improvements.

### Lighting

The DSP shows pole-mounted lighting in the parking area near the community center, in the plaza area, and near the recreational facilities, and will provide a balanced lighting pattern. This light will provide patrons with a bright, safe atmosphere, while not causing a glare onto adjoining properties.

### Signage

Two existing building-mounted signs are located on the southern and eastern elevations of the building, near the main entrance of the community center building. The building-mounted signs are approximately four and nine square feet in size. The signs are not illuminated, have a rectangular shape, and feature the name of the facility in black letters, on a white background.

The DSP is proposing one, 10.5-square-foot, freestanding monument sign on the eastern side of the building, at the main entrance way to the plaza space. The sign is 1.5 feet tall and features the name of the facility. The sign includes raised letters on a patina-coated copper sign and is mounted on top of a six-inch, stone-veneered garden wall. The six-foot-wide sign is generally acceptable; however, it is noted that the sign is not clearly labeled on the site plan. Therefore, a condition has been included herein, requiring the applicant to add labeling.

#### COMPLIANCE WITH EVALUATION CRITERIA

- 7. **Prince George's County Zoning Ordinance:** The subject application has been reviewed for compliance with the requirements of the R-30 Zone and the site plan design guidelines of the Zoning Ordinance.
  - a. The subject application is in conformance with the requirements of Section 27-441(b) of the Zoning Ordinance, which governs uses in residential zones. The residential community center is permitted in the R-30 Zone.
  - b. The subject application is in conformance with the requirements of Section 27-442 of the Zoning Ordinance, which contains regulations for the R-30 Zone. For instance, the building height ranges from 17 to 19 feet and is within the maximum allowed height of 40 feet.
  - c. The DSP is in conformance with the applicable site design guidelines contained in Section 27-274 of the Zoning Ordinance, as cross-referenced in Section 27-283. For example, the subject development provides amenities that are functional and constructed of durable, low-maintenance materials; pedestrian access is provided to the site from the public right-of-way; and the architecture for the building employs a variety of architectural features and designs, such as window and door treatments, projections, colors, and materials.

It is noted that the maintenance and service area is being revised with this application and is located on the northern portion of the parking compound, near the intersection of Frankfort Drive and MD-193. It is adequately screened by an eight-foot-high, sight-tight fence and new vegetation. However, due to the fence's location within the required front yard, it must be reduced to six feet, per Section 27-420 of the Zoning Ordinance, and as conditioned in this resolution.

- 8. **Preliminary Plan of Subdivision 4-79176:** PPS 4-79176 was approved for the development of 380 townhouses on 51.6 acres. The subject application is for revisions to homeowners association Parcel R, which contains recreational facilities that serve the overall development. The submitted DSP correctly reflects the lot size, bearings, and distances described on the record plat for Parcel R. The revisions will not alter conformance to the PPS approval, as the property will continue to be used for its intended purpose.
- 9. **Detailed Site Plan DSP-81010 and its amendment:** DSP-81010 was approved on July 9, 1981, for the development of a recreation area on Parcel R and was amended one time. No records could be found for the previous approvals. However, the revisions to the existing community center building can be found to be in general conformance with the DSP, as they are improvements to the existing facilities, or equal replacements to recreational amenities.
- 10. **2010 Prince George's County Landscape Manual:** The DSP is subject to the provisions of the 2010 *Prince George's County Landscape Manual* (Landscape Manual), due to the increase of

more than 10 percent of the gross floor area of the building. Specifically, Section 4.4, Screening Requirements; Section 4.7, Buffering Incompatible Uses; and Section 4.9, Sustainable Landscaping Requirements, of the Landscape Manual apply. The required plantings and schedules have been provided and are in conformance with the Landscape Manual. The application is exempt from Section 4.3, Parking Lot Requirements, because it does not propose an increase in impervious area for parking and/or loading spaces.

- 11. **Prince George's County Woodland and Wildlife Habitat Conservation Ordinance:** The subject DSP is exempt from the Woodland and Wildlife Habitat Conservation Ordinance because the site is less than 40,000 square feet and has no previous tree conservation plan approvals. A Letter of Exemption (S-015-2019) has been issued and is valid until February 15, 2021. A Natural Resources Inventory Equivalency Letter (NRI-011-2019) has also been issued because there are no regulated environmental features on the subject property. The NRI equivalency letter is valid until February 15, 2024.
- 12. **Prince George's County Tree Canopy Coverage Ordinance:** The subject DSP is exempt from the Tree Canopy Coverage Ordinance because it does not propose any gross floor area or ground disturbance of more than 5,000 square feet.
- 13. **Further Planning Board Findings and Comments from Other Entities:** Due to the limited nature of this request, the subject application's referral was limited. The referral comments are summarized as follows:
  - a. **Transportation Planning**—The Planning Board adopted, herein by reference, a memorandum dated May 31, 2019 (Masog to Bishop), which provided the following summarized determinations related to transportation and trails requirements, and included a discussion of relevant requirements for approval:

This community was developed during the 1980s, access and circulation are acceptable, and no changes are proposed. The traffic-related requirements were addressed during the overall review of PPS 4-79176. MD 193 is a master plan arterial facility. Adequate right-of-way was dedicated pursuant to the PPS, so no further dedication is required of this site.

The plan raises no active transportation (bicycle and pedestrian) issues, and has been revised to show the location of a bicycle rack near the community building.

From the standpoint of transportation, it is determined that this plan is acceptable and meets the finding required for a DSP, as described in the Zoning Ordinance.

- b. **Subdivision Review**—The Planning Board adopted, herein by reference, a memorandum dated June 10, 2019 (Onyebuchi to Bishop), which offered an analysis of the DSP's conformance with the PPS conditions, which are incorporated into Finding 8 above. The Planning Board noted that the subdivision-related issues have either been addressed through revisions to the plans, or through conditions included in this resolution.
- c. **Permits**—The Planning Board adopted, herein by reference, a memorandum dated June 14, 2019 (Linkins to Bishop), which offered an analysis of the DSP's conformance with the permit issues related to the subject application that the Planning Board noted have either been addressed through revisions to the plans, or are included as conditions in this resolution.
- d. **Environmental Planning**—The Planning Board adopted, herein by reference, a memorandum dated June 10, 2019 (Juba to Bishop), which provided a comprehensive analysis of the DSP, and noted that unsafe soils containing Christiana complexes are found on-site, but no areas of existing steep slopes are associated with these soils. An approved SWM Concept Plan (60658-2018-00) was submitted with the subject application, is in conformance with the current code, and is valid until April 9, 2022. The Planning Board approved the subject application, with no environmental conditions.
- e. **City of Greenbelt**—The Planning Board adopted, herein by reference, a memorandum dated June 18, 2019 (Jordan to Bishop), in which the City of Greenbelt stated that its City Council discussed the DSP, at a work session on April 1, 2019. The City Council had some concerns with the location of the relocated maintenance yard, but the applicant has satisfactorily addressed them through landscaping and screening. The council voted unanimously, on June 17, 2019, to support DSP-081010-02 for Windsor Green Community Center, with no additional conditions.
- f. Prince George's County Department of Permitting, Inspections and Enforcement (DPIE—The Planning Board adopted, herein by reference, a memorandum dated June 18, 2019 (Giles to Bishop), in which DPIE offered numerous comments on the subject application, which have been provided to the applicant. These will be addressed during DPIE's separate permitting process. DPIE did state that the DSP is consistent with the approved Site Development Concept Plan, 60658-2018, dated April 9, 2019.
- g. **Prince George's County Police Department**—The Police Department did not provide comments on the subject application.
- h. **Prince George's County Health Department**—The Health Department did not provide comments on the subject application.
- 14. Based upon the foregoing analysis and as required by Section 27-285(b)(1) of the Zoning Ordinance, the DSP represents a reasonable alternative for satisfying the site design guidelines of Subtitle 27, Part 3, Division 9, of the Prince George's County Code without requiring unreasonable cost, and without detracting substantially from the utility of the development for its

PGCPB No. 19-85 File No. DSP-81010-02 Page 8

intended use. In addition, since the site contains no regulated environmental features, the finding required by Section 27-285(b)(4) need not be made in this case.

NOW, THEREFORE, BE IT RESOLVED, that pursuant to Subtitle 27 of the Prince George's County Code, the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission adopted the findings contained herein and APPROVED Detailed Site Plan DSP-81010-02 for the above described land, subject to the following condition:

- 1. Prior to certification, the applicant shall revise the detailed site plan as follows or provide the specified documentation:
  - a. Add the plat reference of the property to the general notes.
  - b. Provide details and specifications for all site improvements.
  - c. Clearly label the monument sign and entry gateway feature on all plans.
  - d. Reduce the height of the fences to 6 feet when located in any required yard, as required by Section 27-420 of the Prince George's County Zoning Ordinance.

BE IT FURTHER RESOLVED, that an appeal of the Planning Board's action must be filed with the District Council of Prince George's County within thirty (30) days following the final notice of the Planning Board's decision.

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This is to certify that the foregoing is a true and correct copy of the action taken by the Prince George's County Planning Board of The Maryland-National Capital Park and Planning Commission on the motion of Commissioner Geraldo, seconded by Commissioner Bailey, with Commissioners Geraldo, Bailey, and Hewlett voting in favor of the motion, and with Commissioners Doerner and Washington absent at its regular meeting held on Thursday, July 18, 2019, in Upper Marlboro, Maryland.

Adopted by the Prince George's County Planning Board this 25th day of July 2019.

Elizabeth M. Hewlett Chairman

By Jessica Jones Planning Board Administrator