The Maryland-National Capital Park and Planning Commission Prince George's County Planning Department Development Review Division 301-952-3530



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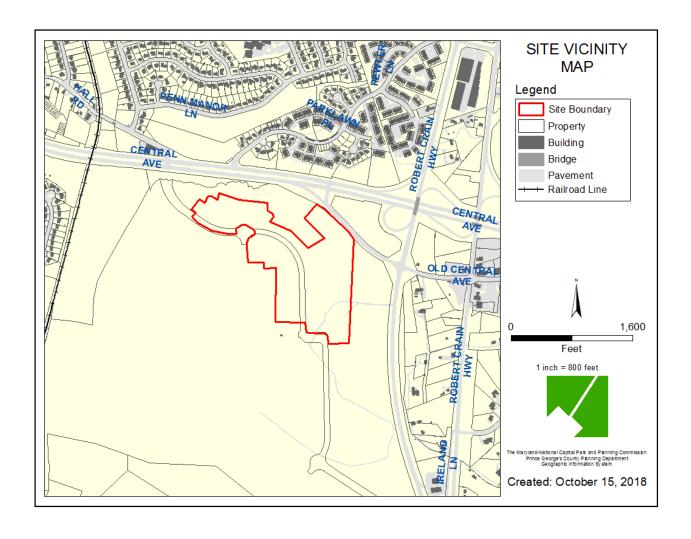
Preliminary Plan of Subdivision

4-17027

Application	General Data			
Project Name: South Lake (formerly Karington)	Planning Board Hearing Date:	11/08/18		
, ,	Staff Report Date:	10/31/18		
Location:	Date Accepted:	07/16/18		
Southwest quadrant of the intersection of MD 214 (Central Avenue) and US 301 (Robert Crain	Planning Board Action Limit:	01/18/19		
Highway).	Mandatory Action Timeframe:	140 days		
Annii and Alliann	Plan Acreage:	54.68		
Applicant/Address: Karington LLC	Zone:	E-I-A		
10100 Business Parkway Lanham, MD 20706	Gross Floor Area:	N/A		
	Lots/Dwelling Units:	271/695		
Property Owner: Same as applicant	Parcels:	48		
	Planning Area:	74A		
	Council District:	04		
	Election District	07		
	Municipality:	N/A		
	200-Scale Base Map:	201NE14		

Purpose of Application	Notice Dates			
271 lots and 48 parcels for the development of 695 residential dwelling units.	Informational Mailing	08/24/17		
	Acceptance Mailing:	07/05/18		
	Sign Posting Deadline:	10/09/18		

Staff Recommendation		Phone Number: 301-9	Staff Reviewer: Joseph Onyebuchi Phone Number: 301-952-3665 E-mail: Joseph.Onyebuchi@ppd.mncppc.org		
APPROVAL	APPROVAL WITH CONDITIONS	DISAPPROVAL	DISCUSSION		
	X				



THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

PRINCE GEORGE'S COUNTY PLANNING BOARD

STAFF REPORT

SUBJECT: Preliminary Plan of Subdivision 4-17027

South Lake (formerly Karington)

Type 1 Tree Conservation Plan TCP1-048-02-04

OVERVIEW

The subject property is 54.68 acres and is known as part of Outparcels A and B recorded in Plat Book REP 215 89–90 on October 26, 2006. The property is located in the southwest quadrant of the intersection of MD 214 (Central Avenue) and US 301 (Robert Crain Highway) within the Employment and Institutional Area (E-I-A) Zone.

The subject site is a re-subdivision of land (54.68 acres), which is part of an overall development, previously known as "Karington," consisting of 381.52 acres. The overall site is the subject of Zoning Map Amendment A-9284-C, which established the property in the E-I-A Zone with conditions. Conceptual Site Plan CSP-02004 was approved pursuant to Section 27-515 of the Prince George's County Zoning Ordinance (CB-13-2002), which allowed the overall 381.52-acre property to develop as a mixed-use planned community, subject to the Mixed Use-Transportation Oriented (M-X-T) zoning regulations. Preliminary Plan of Subdivision (PPS) 4-04035 was subsequently approved for the overall site (381.52 acres) for 800 lots and 110 parcels for the development of 1,294 dwelling units, 390 hotel rooms, and 675,000 square feet of retail and office space. The current application is seeking approval for a portion (54.68 acres) of the original PPS 4-04035 and, if approved, will supersede the previous approval for that portion of the overall site.

Under the previous PPS, the subject 54.68 acres of land was approved for 48 parcels for the development of 104 two-family dwelling units. The applicant is currently proposing 271 lots, in addition to the 48 parcels previously approved, for the development of 695 dwelling units (271 single-family attached, 224 two-family attached (two-over-two), and 200 multifamily-dwellings units for senior residents). The subject application, therefore, proposes to increase the total unit count for this portion of the subdivision from 104 to 695, a net increase of 591 units for this portion of the property, within the overall development. This application represents a substantial increase in density for this portion of the property from 1.9 dwelling units per acre to 12.7 dwelling units per acre.

The increase in density presents several issues relating to lot layout and design. Pursuant to Section 27-544(c)(7) of the Zoning Ordinance, properties developed as mixed-use planned communities should contain additional linked open spaces in the form of squares, greens, and parks that are accessible, visible, safe and comfortable. The density proposed with this application provides challenges to achieving these characteristics and, at the time of DSP, may result in the reconfiguration and/or a reduction of lots as discussed further.

Staff recommends **approval** of the PPS, with conditions, based on the findings contained in this technical staff report.

SETTING

The subject site is located on Tax Map 70, Grid C-3 & D-3 in the E-I-A Zone and consists of 54.68 acres. It is located within the overall South Lake (aka Karington) development and bounded to the north, west, south, and east by land that is currently vacant but planned for mixed-use retail, office, and residential development pursuant to PPS 4-04035. To the north, PPS 4-04035 was approved for open space; to the west, single family attached dwellings are approved; to the south, a lake is approved with multifamily parcels; and multifamily parcels are also approved to the west. The site is bounded to the northeast, by Old Central Avenue and vacant land in the Commercial-Miscellaneous (C-M) Zone beyond.

FINDINGS AND REASONS FOR STAFF RECOMMENDATION

1. **Development Data Summary**—The following information relates to the subject PPS application and the proposed development.

	EXISTING	PROPOSED
Zone	E-I-A	E-I-A
Use(s)	Mixed-Use Planned Community Vacant	Mixed-Use Planned Community
Acreage	54.68	54.68
Lots	0	271
Outparcels	2	0
Parcels	0	48
Dwelling Units:	0	695

Pursuant to Section 24-119(d)(2) of the Subdivision Regulations, this case was heard before the Subdivision and Development Review Committee on July 27, 2018.

2. **Previous Approvals**—The overall 381.52 square foot property was the subject of a Zoning Map Amendment (A-9284-C) establishing the E-I-A Zone for the property. On July 8, 2002, the County Council adopted CB-013-2002, which defined and permitted a Mixed-Use Planned Community in the E-I-A Zone.

On June 12, 2003, the Planning Board approved Conceptual Site Plan CSP-02004 for the site (PGCPB Resolution No. 03-135(C)) for the development of the property in accordance with the M-X-T Zone standards. Section 27-500(c) of the Zoning Ordinance, as amended by Council Bill CB-013-2002, required the development to comply with the requirements of Part 10, which contain regulations including lot sizes, building groups, and units in a row. The use of private roads and alleys for vehicular access is permitted on the property in accordance with the M-X-T Zone standards. On January 27, 2004, the District Council affirmed the Planning Board's decision (PGCPB Resolution No. 03-135 (C)) subject to conditions. It is important to note that the development of this property is subject to all of the previous approvals for development with the exception of PPS 4-04035 which will be superseded by the instant PPS for the development of the property. The following seven conditions of approval are applicable to the subject PPS:

- 4. MD 214 at Church Road: Prior to the issuance of any building permits within the subject property, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's access permit process, and (c) have an agreed –upon timetable for construction with the appropriate operating agency:
 - a. The addition of a northbound left-turn lane along Church Road.
 - b. The addition of an eastbound left-turn lane along MD 214
 - c. The addition of a westbound left-turn lane along MD 214.
 - d. Restriping the eastbound right-turn lane along MD 214 to operate as a shared through/right-turn lane, thereby resulting in a third eastbound through lane.
- 6. US 301 at Old Central Avenue: Prior to the approval of the first Detailed Site Plan for the subject property other than a Detailed Site Plan for infrastructure only, the applicant shall submit acceptable traffic signal warrant studies to SHA for the intersections of northbound and southbound US 301 and Old Central Avenue. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic as well as existing traffic at the direction of SHA.
- 7. US 301 at site entrance/median crossover: Prior to the approval of the first Detailed Site Plan for the subject property other than a Detailed Site Plan for infrastructure only, the applicant shall submit acceptable traffic signal warrant studies to SHA for the intersections of northbound and southbound US 301 and the site entrance/existing median crossing. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic as well as existing traffic at the direction of SHA. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond the signal prior to the release of any building permits within the subject property and install it a time when directed by SHA. Also, prior to the issuance of any building permits within the subject property, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's access permit process, and (c) have an agreed –upon timetable for construction with the appropriate operating agency:
 - a. The construction of the eastbound approach to include two left-turn lanes and a right-turn lane.
 - b. The widening of the median crossing to provide to eastbound lanes, turning left (northbound) onto US 301.
 - c. The construction of a northbound left-turn lane approaching the median crossing.
 - d. The construction of a southbound right-turn lane along the southbound US 301 approach.

Conditions 4, 6, and 7 were brought forward and amended as conditions under PPS 4-04035 (PGCPB Resolution No.04-247(C/2)(A/2)) and are further discussed in the Transportation section of this technical staff report.

15. All future plan submittals shall include a single tree line as shown on the FSD revision stamped as received by the Environmental Planning Section on May 23, 2003.

This condition has been addressed with the review of the tree conservation plan (TCP) filed with this application, and previous approvals.

20. The Preliminary Plan of Subdivision shall be designed to preserve the PMA to the fullest extent possible. If impacts are proposed a Letter of Justification shall be submitted with the Preliminary Plan application. It shall include a description and justification of each proposed area of impact. The impacts to each feature of the PMA shall be quantified and shown on $8\frac{1}{2} \times 11$ – inch sheets.

The applicant is not proposing any primary management area (PMA) impacts with this application.

23. The submittal of the Preliminary Plan of Subdivision shall include a Marlboro Clay Geotechnical Report prepared in accordance with the Prince George's County "Criteria for Soil Investigations and Reports on the Presence and Affect of Marlboro Clay upon Proposed Developments."

A geotechnical report was prepared in 2004 and submitted with PPS 4-04035, which was resubmitted with this application. The subject property contains areas of Marlboro clay that is subject to a 1.5 safety factor line which may limit the placement of structures and will be reviewed at the time of detailed site plan (DSP), at which time an updated geotechnical report shall be provided. The applicant should show the location of the mitigated 1.5 safety factor line on the Type 2 tree conservation plan (TCP2) and DSP prior to approval and adjust the lot layout so that the lots are located entirely outside of the limits of the mitigated 1.5 safety factor line, if applicable.

The final plat will contain the following note to ensure that this information is daylighted for future owners:

"The subject property contains areas of Marlboro Clay that are subject to a safety factor line. All buildings are subject to a 25-foot building restriction line from the safety factor line in accordance with Section 24-131 of the Subdivision Regulations as shown on a detailed site plan."

25. The projected 65 dBA Ldn noise contours for MD 214 and US 301 shall be shown on the Preliminary Plan of Subdivision and the Detailed Site Plans for this site at 311 feet and 409 feet from the centerline, respectively. In the event the Environmental Planning Section noise projections are not used, a Phase I Noise Report shall be prepared and submitted with the Preliminary Plan of Subdivision. If residential lots are located and submitted within the limits of the 65 dBA Ldn noise contour appropriate mitigation measures shall be identified by a Phase II Noise Study at the time of Detailed Site Plan.

The 65 dBA Ldn noise contour is shown 311 feet from the MD 214 centerline. Residential development Parcels 117–126 are affected by the 65 dBA Ldn noise contour. Outdoor activity areas must be mitigated to less than 65 dBA Ldn and interior areas must be mitigated to less than 45 dBA Ldn. The applicant must submit a Phase II noise study at the

time of DSP that identifies appropriate mitigation measures. US 301 is outside the limits of this PPS and is not applicable.

On November 15, 2016, the County Council adopted CB-073-2016. The bill provides, in Part 10, Subdivision 1, Section 27-544(e)(1), that "for property that is located in the E-I-A Zone and is subject to Sections 27-276, 27-500, and 27-501 of this Subtitle, the following regulations shall be advisory only." Consequently, on February 16, 2017, the Planning Board approved a reconsideration of PPS-04035 for 800 lots and 110 parcels representing an increase of 337 lots and 24 parcels. Subsequently, the Planning Board approved a second reconsideration on January 25, 2018 (PGCPB Resolution No. 04-247 (C/2(A/2)) for the adjustment of access, circulation, and master plan trail alignment. The amended and corrected conditions of approval which remain applicable to this site have been carried forward as conditions of approval of this application and are discussed further.

3. **Community Planning**—The property is part of an approved, yet unbuilt, residential neighborhood and commercial area located outside of a Regional Transit District and Local Center. *Plan Prince George's 2035 Approved General Plan* (Plan 2035), therefore, classifies this property as Established Communities. The vision for this community is context-sensitive infill and low- to medium-density development. Plan 2035 recommends maintaining and enhancing existing public services, facilities, and infrastructure to ensure that the needs of residents are met.

Master Plan and Sectional Map Amendment/Zoning—Comprehensive Design Plan CDP-9006 established the Employment and Institutional Area (E-I-A) Zone for the subject property. The 2006 Approved Master Plan and Sectional Map Amendment for Bowie and Vicinity (Bowie and Vicinity Master Plan and SMA), retained the subject property in the E-I-A Zone. However, Council Bill CB-13-2002, adopted by the Prince George's County Council on May 21, 2002, approved development of the subject property as a Mixed-Use Planned Community subject to M-X-T standards. The master plan reflects this change by recommending mixed-use future land use for this site. Pursuant to Section 24-121(a)(5) of the Subdivision Regulations, the proposed subdivision conforms to the land use recommendation of the master plan.

- 4. **Stormwater Management**—An approved Stormwater Management (SWM) Concept Plan and approval letter (26947-2002-03) was submitted with the subject application., which expires on May8, 2020. The Site/Road Plan Review Division of the Prince George's County Department of Permitting, inspections and Enforcement (DPIE) will review the project for conformance with the current provisions of the Prince George's County Code that address the state regulations. Development must conform to the approved SWM concept plan, or subsequent revisions, to ensure that on-site or downstream flooding does not occur.
- 5. **Parks and Recreation**—This PPS has been reviewed for conformance with the requirements and recommendations of Plan 2035, the Bowie and Vicinity Master Plan and SMA, Conceptual Site Plan CSP-02004, Preliminary Plan of Subdivision 4-04035, Detailed Site Plan DSP-05042, the Land Preservation, Parks and Recreation Plan (LPPRP) for Prince George's County, the Formula 2040 Functional Master Plan for Parks, Recreation and Open Space, and Sections 24-134 and 24-135 of the Subdivision Regulations; as policies in these documents pertain to public parks and recreational facilities.

The mandatory dedication of parkland for the entire South Lake subdivision (also known as Karington), per Section 24-134, was previously addressed with the approval of PPS 4-04035, which reflects the provisions of parkland dedication for the Collington Branch Stream Valley Park and on-site recreational facilities, including trail and trailhead facilities, in order to meet the mandatory dedication requirement. Although the land has not yet been dedicated or facilities constructed, the conditions to provide the dedication and facilities will remain in affect under 4-04035.

Notwithstanding the previous conditions which have not yet been satisfied, the developer adding additional dwelling units increases density and, therefore, requires additional dedication of parkland, fees, and/or recreational facilities, in addition to those previously approved with 4-04035. The applicant is proposing three private on-site recreational facility/open space areas to be programmed with active and/or passive recreational opportunities with the current application which are appropriate to serve the residents. The applicant is retaining the recreational facility/open space area previously approved (PPS 4-04035, Parcel 32) and located on Block A. However, the land area for this facility has been reduced from the previous approval to accommodate 35 lots and 6 parcels within this PPS. Private on-site recreational facility areas have been added within Blocks C and D. At the time of DSP, the applicant shall demonstrate that adequate private on-site recreational facilities have been provided to satisfy the mandatory dedication requirement for the dwelling units proposed in this PPS.

It is noted that the subject PPS reflects a note that mandatory dedication has been previously satisfied with the land dedication and facilities required with the approval of 4-04035. However, the dedication of parkland and construction of any facilities has not yet occurred, and any credit would need to be verified with a calculation showing an excess of land dedication and/or recreational facilities that may be credited for the units included in this PPS. The note provided on the PPS should be revised to indicate the provision of private on-site recreational facilities for the purpose of meeting the mandatory parkland dedication requirements for this PPS, along with dedication and facilities planned with PPS 4-04035. The applicant provides that South Lake is planned for an overall comprehensive recreational facilities package with amenities covered under both 4-04035 and 4-17027 which will be available for all residents. Towards that effort, the applicant provided the following list of proposed park dedication and proposed recreational facilities.

Approved with 4-04035:

- Dedicated land for Stream Valley Park –Parcel 87 and 88. The area of dedication will be consistent with the PGCPB Resolution No. 04-247(C/3)(A/2).
- Passive Recreation (Sitting Area) Parcel 1
- Park (Lake), Pool Site Parcel 33
- Pool Site or Amphitheater Parcel 34
- Passive Recreation Parcel 84
- Pool Site, with Community Center Parcel 85
- Passive Recreation Parcel 86
- Open Space Parcels 89, 108, 109 & 110

- Passive Recreation Parcel A, Block A
- Passive Recreation Parcels A & B, Block B
- 10-foot-wide Alternative Master Planned Trail: Approximately 2,150 feet in length. The length of the trail along the SHA right-of-way is an additional approximately 1,800 feet in length.
- Trailhead Facility

Proposed with 4-17027:

- Pre-School Age (2-5) Playground, Sitting Area, Tennis Court, Basketball (Multi-purpose)
 Court Parcel A, Block A
- Open Space, Sitting Area Parcel G, Block A
- Sitting Area Parcel A, Block C
- Entry Features, Sitting Area Parcel B, Block C
- Sitting Area Parcel C, Block C
- Entry Features, Sitting Area Parcel D, Block C
- Sitting Area, Picnic Area Parcel K, Block C

Staff finds that the stream valley parkland dedication, trail, trailhead, and private on-site recreational facilities contribute to the overall comprehensive recreational facilities for South Lake which are adequate to serve the residents. Further, with the private on-site facilities proposed with this application, staff concludes that the subject application has met the requirements of Section 24-134(a)(3)(D), which specifically provides that:

Any resubdivision of property on which land was previously dedicated or fee in lieu paid. The applicant shall be credited to the extent that land dedication or fees would otherwise be required upon such resubdivision.

6. **Trails**—This PPS has been reviewed for conformance with the 2009 *Approved Countywide Master Plan of Transportation* (MPOT) and the 2006 Bowie and Vicinity Master Plan and SMA for implementation of planned trails, bikeways, and pedestrian improvements that may affect the property.

The original Preliminary Plan 4-04035 was approved in 2004 and included several conditions of approval related to the construction of the Collington Branch Stream Valley Trail, which is located on the western side of the original PPS. A 2017 reconsideration of the PPS realigned the stream valley trail along internal rights-of-way through the site as reflected on the plans. However, that realignment is outside the boundary of this PPS and the conditions of approval for the reconsideration concerning the trail are not applicable to this site.

Review Comments (Master Plan Compliance and Prior Approvals):

Both the MPOT and the Bowie and Vicinity Master Plan and SMA recommend a master plan trail along Collington Branch. This trail has been constructed in the Balmoral development to the south of the South Lake development and has been approved for construction through several other developments. The MPOT includes the following text regarding the Collington Branch Stream Valley Trail:

"This trail will extend from MD 214 south through this property to Upper Marlboro. It will serve the developing residential communities on the west side of US 301. It will also connect to the Western Branch Trail near Upper Marlboro. Several segments of this trail have either been constructed or approved for construction through recent development proposals." (MPOT, page 20)

The reconsideration of 4-04035 approved in 2018 relocated the stream valley trail along internal streets within the overall Karington/South Lake development. Although outside the boundaries of the current application, the submitted plans reflect this alignment along with a cross section for this master plan trail. The Complete Streets section of the MPOT includes the following policies regarding sidewalk construction and the accommodation of pedestrians.

POLICY 1: Provide standard sidewalks along both sides of all new road construction within the Developed and Developing Tiers.

POLICY 2: All road frontage improvements and road capital improvement projects within the Developed and Developing Tiers shall be designed to accommodate all modes of transportation. Continuous sidewalks and on-road bicycle facilities should be included to the extent feasible and practical.

Consistent with these policies, a note has been added to the plans that sidewalk access will be provided to all units. The sidewalk network will be evaluated in more detail at the time of the DSP.

Transportation—The proposed development occupies approximately 54.68 acres of the original Karington PPS area. Because the original PPS was approved with a trip cap (Condition 28 of PPS 4-04035) and additional residential density is being proposed, a new traffic impact study (TIS) for the subject application was necessary. The application is supported by a traffic study dated June 2018 using counts dated December 2017. The study was provided by the applicant and referred to the Maryland State Highway Administration (SHA), the Prince George's County Department of Public Works and Transportation (DPW&T), the Prince George's County Department of Permitting, Inspections and Enforcement (DPIE) and the City of Bowie. The findings and recommendations outlined below are based upon a review of these materials and analyses conducted by the staff of the Transportation Planning Section consistent with the "Transportation Review Guidelines, Part 1" (Guidelines).

Because the trip cap associated with PPS 4-04035 would continue to remain an entitlement associated with the area of Karington outside of the area of the subject plan, the applicant has opted to revise the analysis to reflect the Karington entitlement plus a separate trip cap for the trips associated with the subject site. The table below summarizes trip generation in each peak hour for the subject site. These numbers will be used for the analysis and for formulating the trip cap for the site (the trips associated with 4-04035 will be included in Background):

Trip Generation Summary, 4-17027, South Lake								
	Use		AM Peak Hour		PM Peak Hour			
Land Use	Quantity	Metric	In	Out	Tot	In	Out	Tot
Residential	695	units						
Towns/Two Over Two	495	units	69	277	346	257	139	396
Senior Housing	200	units	10	16	26	20	12	32
Total Residential			79	293	372	277	151	428
Less Internal			0	0	0	0	0	0
Net Residential Trips			79	293	372	277	151	428
Trip Cap for Subject PPS	S				372			428

The traffic generated by the proposed PPS would impact the following eight intersections, interchanges, and links in the transportation system:

- MD 214 and Church Road
- MD 214 and Old Central Avenue
- Old Central Avenue and site access
- US 301 SB and Old Central Avenue
- US 301 NB and Old Central Avenue
- US 301 SB and Wawa Crossover/site access
- US 301 NB and Wawa Crossover
- US 301 and Trade Zone Avenue

Existing Traffic:

The subject property is located within Transportation Service Area (TSA) 2, as defined in Plan 2035. As such, the subject property is evaluated according to the following standards:

Links and Signalized Intersections: Level of Service (LOS) D, with signalized intersections operating at a critical lane volume (CLV) of 1,450 or better. Mitigation, as defined by Section 24-124(a)(6) of the Subdivision Regulations, is permitted by the Guidelines.

Unsignalized Intersections: The procedure for unsignalized intersections is not a true test of adequacy but rather an indicator that further operational studies need to be conducted. A three-part process is employed for two-way stop-controlled intersections: (a) vehicle delay is computed in all movements using *The Highway Capacity Manual* (Transportation Research Board) procedure; (b) the maximum approach volume on the minor streets is computed if delay exceeds 50 seconds, (c) if delay exceeds 50 seconds and at least one approach volume exceeds 100, the critical lane volume (CLV) is computed. A two-part process is employed for all-way stop-controlled intersections: (a) vehicle delay is computed in all movements using *The Highway Capacity Manual* (Transportation Research Board) procedure; (b) if delay exceeds 50 seconds, the CLV is computed. Once the CLV exceeds 1,150 for either type of intersection, this is deemed to be an unacceptable operating condition at unsignalized intersections. In response to such a finding, the Planning Board has generally recommended that the applicant provide a traffic signal warrant study and install the signal (or other less costly warranted traffic controls) if deemed warranted by the appropriate operating agency.

The following critical intersections, interchanges and links identified above, when analyzed with the programmed improvements and total future traffic as developed using the Guidelines, including the site trip generation as described above, operate as follows:

EXISTING TRAFFIC CONDITIONS						
	Critical Lane Volume		Level of Service			
Intersection	(AM & PM)		(LOS, AM & PM			
MD 214 and Church Road	1,301 1,110		C	В		
MD 214 and Old Central Avenue	779	567	A	A		
Old Central Avenue and site access	future	future	I			
US 301 SB and Old Central Avenue	48.4*	>50*	I			
US 301 NB and Old Central Avenue	>50*	>50*	-			
US 301 SB and Wawa Crossover/site access	>50*	>50*				
US 301 NB and Wawa Crossover	>50*	>50*				
US 301 and Trade Zone Avenue	1,474	1,289	Е	С		

^{*}In analyzing unsignalized intersections, average vehicle delay for various movements through the intersection is measured in seconds of vehicle delay. The numbers shown indicate the greatest average delay for any movement within the intersection. According to the Guidelines, delay exceeding 50.0 seconds indicates inadequate traffic operations. Values shown as "+999" suggest that the parameters are beyond the normal range of the procedure and should be interpreted as a severe inadequacy.

Background Traffic:

Background conditions assume the widening of US 301 between MD 214 and MD 725, which is shown in the current County Capital Improvement Program (CIP) with 100 percent funding within six years.

Full funding in this circumstance includes an assumption that the majority of funding would come from developer contributions and from the State of Maryland. The widening of US 301 is assumed with the provision that area developments would contribute to the funding of the improvements.

Background traffic has been developed for the study area using several approved but unbuilt developments within the study area. A 0.5 percent annual growth rate for a period of six years has been assumed. As noted earlier, the Karington development as approved under PPS 4-04035 has been included as background. The analysis also takes into account any improvements to be done under that PPS for the reason that, for instance, the site access improvements are needed to provide a fair base for comparing the impact of additional residential units and the additional trip under Total Traffic. Nevertheless, the additional residential trips proposed by the subject plan will be subject to the same conditions, as appropriate, as the underlying PPS. The critical intersections, when analyzed with background traffic, operate as follow:

BACKGROUND TRAFFIC CONDITIONS						
	Critical La	ne Volume	Level of Service			
Intersection	(AM &	& PM)	(LOS, AM & PM)			
MD 214 and Church Road	1,357	1,515	С	Е		
MD 214 and Old Central Avenue	1,032	857	В	A		
Old Central Avenue and site access	864	967	A	A		
US 301 SB and Old Central Avenue	>50*	>50*				
US 301 NB and Old Central Avenue	>50*	>50*				
US 301 SB and Wawa Crossover/site access	>50*	>50*				
US 301 NB and Wawa Crossover	>50*	>50*				
US 301 and Trade Zone Avenue	1,873	1,737	F	F		

^{*}In analyzing unsignalized intersections, average vehicle delay for various movements through the intersection is measured in seconds of vehicle delay. The numbers shown indicate the greatest average delay for any movement within the intersection. According to the Guidelines, delay exceeding 50.0 seconds indicates inadequate traffic operations. Values shown as "+999" suggest that the parameters are beyond the normal range of the procedure, and should be interpreted as a severe inadequacy.

Total Traffic:

The following critical intersections, interchanges and links identified above, when analyzed with the programmed improvements and total future traffic as developed using the Guidelines, including the site trip generation as described above, operate as follows:

TOTAL TRAFFIC CONDITIONS						
	Critical La	ne Volume	Level of Service			
Intersection	(AM &	(AM & PM)		M & PM)		
MD 214 and Church Road	1,418	1,591	C	Е		
MD 214 and Old Central Avenue	1,120	917	В	A		
Old Central Avenue and site access	1,089	1,190	В	С		
US 301 SB and Old Central Avenue	>50*	>50*	-			
-US 301 SB and Old Central Avenue	1,159	1,723	В	F		
US 301 NB and Old Central Avenue	>50*	>50*				
-US 301 NB and Old Central Avenue	1,912	1,494	F	Е		
US 301 SB and Wawa Crossover/site access	>50*	>50*				
-US 301 SB and Wawa Crossover/site access	1,071	1,449	В	D		
US 301 NB and Wawa Crossover	>50*	>50*				
-US 301 NB and Wawa Crossover	1,951	1,642	F	F		
US 301 and Trade Zone Avenue	1,881	1,749	F	F		

*In analyzing unsignalized intersections, average vehicle delay for various movements through the intersection is measured in seconds of vehicle delay. The numbers shown indicate the greatest average delay for any movement within the intersection. According to the Guidelines, delay exceeding 50.0 seconds indicates inadequate traffic operations. Values shown as "+999" suggest that the parameters are beyond the normal range of the procedure, and should be interpreted as a severe inadequacy.

The following transportation improvements are recommended as a means of addressing inadequacies noted in the table above for total traffic:

MD 214 and Church Road: It is recommended that the westbound right-turn lane along MD 214 be restriped to operate as a shared through/right-turn lane. Also, the northbound approach of Church Road is recommended to be restriped. The approach is currently striped as a double left-turn and a shared through/right. It is recommended that the approach be restriped to one exclusive left-turn lane, one exclusive through lane, and one

exclusive right-turn lane, along with any signal modifications to reflect the change in lane use. With the changes, the intersection would operate with a CLV of 1,312 (LOS D) in the AM peak hour and a CLV of 1,394 (LOS D) in the PM peak hour. It must be noted that Condition 22 of PPS 4-04035 includes more extensive improvements at this location, and that condition remains in place.

MD 214 and Old Central Avenue: It is noted that the operating conditions for this intersection include the improvements in Condition 27 of PPS 4-04035.

Old Central Avenue and site access: It is noted that the operating conditions for this intersection include the improvements in Condition 23 of PPS 4-04035.

US 301 and Old Central Avenue (both intersections): These unsignalized intersections operate with excessive delay, and both fail the three-part test in at least one peak hour to trigger the study of signalization. This requirement for signal warrant studies will be carried forward and applied to this site. Condition 24 of PPS 4-04035 includes an additional left-turn lane at this location, and that condition remains in place. It is noted, however, that staff has further reviewed past materials regarding this left-turn lane and believes that it was intended to be attached to Condition 27 and not this one. This is discussed further in the Prior Conditions section.

US 301 and WAWA Crossover (both intersections): These unsignalized intersections operate with excessive delay, and both fail the three-part test in at least one peak hour to trigger the study of signalization. Due to the intended phasing of the overall project, the applicant states that the site access will not be in place as the area of the subject plan is developed, and therefore the impacts identified will not occur until a later phase of Karington (4-04035). The applicant makes a credible argument, and until the southern site access is constructed pursuant to PPS 4-0435, the only traffic that will affect operations and possible signal warrants would be traffic from the existing WAWA at that location.

US 301 and Trade Zone Avenue: The applicant has assumed the widening of southbound US 301 to three lanes but has assumed that northbound US 301 remains at two lanes. As discussed earlier, there is a project for the widening of US 301 between MD 214 and MD 725 shown in the current County Capital Improvement Program (CIP) with 100 percent funding within six years. This project is intended to provide "a third through lane north and south bound" plus "further widening, as needed, at Trade Zone Avenue" and other intersections in the corridor to provide satisfactory levels of service. To that end, the following improvements are needed to achieve LOS D or better in both peak hours at US 301/Trade Zone Avenue: construction of a third northbound and southbound through lane along US 301, construction of an eastbound triple left-turn lane along Trade Zone Avenue, and construction of a northbound double left-turn lane along US 301. If these improvements remain fully funded in the County CIP with developer contributions, the applicant may pay a pro-rata share in lieu of these improvements, to be determined at the time of the initial DSP within the subject property.

Master Plan Right-of-Way Dedication

The property is adjacent to MD 214, a master plan expressway facility. Sufficient right-of-way in accordance with master plan recommendations has previously been dedicated or deeded in this area, and so no additional right-of-way is required of this plan.

Circulation

Comments from the Office of the Fire Marshall for Prince George's County have been reviewed extensively, and the following comments are provided:

- 1. The Fire Marshal's comments indicate concern for rear access to Lots 31 through 61. Through discussions with the Fire Marshal, staff has learned that the Department will not access homes through garages. Furthermore, the Fire Department requires a paved surface if a ladder is to be used to access upper floors. Regarding Lots 31 through 61, the placement of dwellings at the time of DSP will need to be evaluated for consistency with public safety requirements to ensure adequate access and circulation to each unit.
- 2. It appears that the 34-foot-wide roadway standard for private streets used on the plan is intended to provide a 24-foot carriageway and two five-foot sidewalks. The clear roadway width required by the Fire Marshal will be 24 feet.
- 3. The Fire Marshal indicates a concern about the density of development within Blocks A, C, and D. These areas need careful attention during Detailed Site Plan review.
- 4. The fourth comment concerns placement of hydrants, which is further reviewed at DSP and permitting.

Prior Conditions

Several transportation-related other conditions were approved as a part of PPS 4-04035. The status of these conditions is summarized below:

- http://display. The subject property, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's permit process, and (c) have an agreed-upon timetable for construction with the appropriate operating agency:
 - a. The addition of a northbound left-turn lane along Church Road.
 - b. The addition of an eastbound left-turn lane along MD 214.
 - c. The addition of a westbound left-turn lane along MD 214.
 - d. Restriping the eastbound right-turn lane along MD 214 to operate as a shared through/right-turn lane, thereby resulting in a third eastbound through lane.

This condition concerns improvements at MD 214 and Church Road. It was determined that a lesser set of improvements would be sufficient to serve the subject site. It is noted that this condition will remain as written for PPS 4-04035.

††23. Old Central Avenue at Site Access: Prior to approval of the detailed site plan for the subject property (other than infrastructure, signage or model homes), the applicant shall submit an acceptable traffic signal warrant study to SHA for a possible signal at the intersection of Old Central Avenue at the site access. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic, as well as existing traffic, at the direction of the responsible agency. If a signal is deemed

warranted by the responsible agency at that time, the applicant shall bond and install it at a time when directed by the responsible permitting agency.

This condition requires improvements at Old Central Avenue and the proposed site access. It is recommended that this condition be carried forward as written with this PPS.

the subject property (other than infrastructure), the applicant shall submit acceptable traffic signal warrant studies to SHA for the intersections of northbound and southbound US 301 and Old Central Avenue. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic as well as existing traffic at the direction of SHA. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond the signal prior to the release of any building permits within the subject property and install it at a time when directed by SHA. †† In addition, the applicant shall add, to the northbound approach of Old Central Avenue, an additional exclusive left-turn lane, unless modified by SHA.

This condition requires traffic signal warrant studies at the two intersections of US 301 and Old Central Avenue, and it is recommended that the warrant study requirements be carried forward with this PPS. The condition also includes a physical improvement for an additional left-turn lane along Old Central Avenue, and for the reason discussed earlier will not be carried forward.

- $++[\frac{27}{2}]$ 25. US 301 at site entrance/median crossover: Prior to the approval of the detailed site plan for the subject property (other than infrastructure), the applicant shall submit acceptable traffic signal warrant studies to SHA for the intersections of northbound and southbound US 301 and the site entrance/existing median crossing. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic as well as existing traffic at the direction of SHA. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond the signal prior to the release of any building permits, †other than for infrastructure, model homes, or signage, within the subject property and install it at a time when directed by SHA. Also, prior to the issuance of any building permits, †other than for infrastructure, model homes or signage, within the subject property, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's access permit process, and (c) have an agreed-upon timetable for construction with the appropriate operating agency:
 - a. The construction of the eastbound approach to include two left-turn lanes and a right-turn lane.
 - b. The widening of the median crossing to provide two eastbound lanes, turning left (northbound) onto US 301

- c. The construction of a northbound left-turn lane approaching the median crossing.
- d. The construction of a southbound right-turn lane along the southbound US 301 approach.
- e. †Construction of a second westbound lane in the median at the WAWA crossover to provide a two-lane approach to southbound US 301 (one left and one through).

This condition involves signal studies and physical improvements at the Wawa crossover along US 301. For reasons discussed earlier, the applicant has made a credible case to not carry this condition forward.

††[28] <u>26.</u> US 301 widening:

- a. Prior to the issuance of any permits, †other than for infrastructure, signage, or model homes, within †[Phase I (other than construction buildings and model homes)] Phase II, as defined in the trip cap condition contained in this report, the following road improvement shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's permit process, and (c) have an agreed-upon timetable for construction with the appropriate operating agency: addition of a new US 301 southbound lane †[to extend from the southbound ramp of MD 214 approximately 6,800 linear feet toward Trade Zone Avenue.] beginning 1,000 feet north of the signal at the US 301 median crossover at the main site access and continue, to tie into the existing third southbound lane that already exists at Queen Anne Road, for a total distance of approximately 2,800 feet.
- b. Prior to the issuance of any permits within †[Phase II] Phase I that require the construction of a new access point(s) along southbound US 301, as defined in the trip cap condition contained in this report, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's permit process, and (c) have an agreed-upon timetable for construction with the appropriate operating agency: addition of new acceleration/deceleration lanes along †[northbound] southbound US 301 at the site entrance(s).
- c. The proposed widenings are subject to available right-of-way. In the event that the necessary right-of-way is not available by the time the applicant is prepared to start construction of the respective Phases, the applicant shall pay to Prince George's County a sum calculated as \$725,094.25 x (FHWA Construction Cost Index at time of payment)/(FHWA Construction Cost Index for 2nd quarter, 1989). This fee may be assessed on a pro rata basis, with a pro rata schedule to be determined prior to signature approval of preliminary plan. In lieu of said payment, applicant may elect to install the improvements

referenced in Condition 28A, along with other improvements deemed necessary for adequacy along US 301, with the applicant receiving credit against said fee for the cost of said improvements less the cost of the SHA mandated access improvements.

This condition concerns improvements to southbound US 301 by widening an additional lane. Given the proposed phasing of this development within Phase I of the overall Karington site and the fact that no parcels within this development have US 301 frontage, it does not appear that this condition will become enforceable for the subject PPS. Nevertheless, the applicant is requesting additional density, and that density has trip impacts along US 301 that were never considered when this condition was written more than 12 years ago. While the existing trips under PPS 4-04035 have entitlement, the additional development needs to pay or make improvements as well. While this condition will not be carried forward with this approval, a similar condition to address development not covered is recommended

https://docs.com/mb/214 at Old Central Avenue: Prior to approval of the detailed site plan for the subject property (other than infrastructure, signage or model homes), the applicant shall submit an acceptable traffic signal warrant study to SHA for a possible signal at the intersection of Central Avenue (MD 214) and Old Central Avenue. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic, as well as existing traffic, at the direction of the responsible agency. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond and install it at a time when directed by the responsible permitting agency.

This condition concerns improvements at MD 214 and Old Central Avenue. This is the location where most trips from the initial access to Karington (including the subject subdivision) will enter the regional highway system. It is recommended that this condition be carried forward with this PPS. Furthermore, the physical improvement for an additional left-turn lane along northbound Old Central Avenue – which is shown on Condition 24 – appears to have been intended to be part of this condition. Therefore, this condition will be written with the signal warrant study and the physical improvement.

Total development within the subject property shall be limited to uses which generate no more than 1,313 AM and 1,925 PM peak-hour vehicle trips, in consideration of the rates of trip generation, internal satisfaction, and pass-by that are consistent with assumptions in the traffic study. Phase I shall be identified as any development that generates up to †[774 AM and 1,242 PM] 1,047 AM and 1,421 PM net off-site peak-hour trips, subject to reasonable assumptions made on the basis of site development proposals. Phase II shall be identified as any development which generates more than †[774 AM and 1,242 PM] 1,047 AM and 1,421 PM net off-site peak-hour trips ††[or is within 1,400 linear feet of the proposed MD 214/Hall Road intersection]. Rates of internal trip satisfaction may be modified by staff in consultation with the applicant in the event that a greater or lesser degree of mixed-use development actually occurs, but any modifications shall fully consider the assumptions made in the traffic study.

This condition contains the trip cap for the overall site. Part of the purpose of the subject PPS was to add dwelling units and increase the overall trip cap for Karington, and all of that increase is within the limits of the subject subdivision. While this condition will remain as written, a conventional trip cap will be written for the subject PPS. As noted earlier, the trip cap associated with PPS 4-04035 would continue to remain an entitlement associated with the area of Karington outside of the area of the subject plan, and a separate trip cap will be written for the subject application. It is emphasized that the two trip caps together have been tested for transportation adequacy.

++[30] [32] <u>29</u>.

Prior to *[signature approval of the preliminary plan] detailed site plan approval which includes these streets, the proposed typical sections for street types B, C, E, F, and I must have written approval by the county Department of Public Works and Transportation (or the appropriate operating agency). If such written approval is not received, street types B, C, E, and I must be revised to conform to a standard 70-foot right-of-way, and street type F must be reworked to function as street type A.

This condition refers to several street types within the original Karington site. The subject PPS has several street and alley types that are deemed to be acceptable, with conditions. While this condition stands as written for PPS 4-04035, it will not be carried forward onto the new plan.

††[31] [33] <u>30</u>.

Prior to approval of the final plat of subdivision, the applicant, his successors and/or assignees shall provide additional documentary evidence that the subject property is (or will be) served by public transportation through local (county Department of Public Works and Transportation) or regional (Washington Metropolitan Area Transit Authority) bus system routes and stops that are located within and in proximity to the development. This provision shall be in keeping with the requirement of the fifth criterion, establishing geographic applicability of mitigation, in the Guidelines for Mitigation Action (as established by CR-29-1994). This requirement may also be satisfied through the provision of privately-funded shuttle bus service to supplement available public transportation service, in order to achieve the headway and walking distance requirement stipulated as a requirement for the use of mitigation. At the time of detailed site plan (other than infrastructure), transportation planning and DPW&T staff shall review bus routing plans.

This condition is a specific requirement related to a finding of mitigation for PPS 4-04035. Mitigation is not a factor in the recommendation for the subject subdivision, and this condition will not be carried forward to this plan.

††[32] [34] 31. Final plats shall identify that access to individual lots located along MD 214 and US 301 southbound is denied.

This condition indicates that plats for lots fronting on US 301 and MD 214 must show that direct access to those facilities is denied. While the subject plan fronts on MD 214, no individual lots have frontage. The subject plan does not front on US 301.

Based on the preceding findings, adequate transportation facilities will exist to serve the proposed subdivision, as required in accordance with Section 24-124 of the Subdivision Regulations, if the application is approved with conditions.

- 8. **Public Facilities**—Public facilities for water and sewerage, police facilities, and fire and rescue facilities are adequate to serve the proposed subdivision in accordance with Section 24-122.01 of the Subdivision Regulations, which are further outlined in the memorandums dated July 19, 2018 (Branch to Onyebuchi) and July 25, 2018 (Mangalvedhe to Onyebuchi), included in the back-up of this technical staff report and incorporated by reference herein.
- 9. **Schools**—This PPS was reviewed for impact on school facilities, in accordance with Section 24-122.02 of the Subdivision Regulations and the *Adequate Public Facilities Regulations for Schools* (Council Resolutions CR-23-2001 and CR-38-2002), and it was determined that a school facilities surcharge, applicable at the time of permitting, may be used for the construction of additional or expanded school facilities and renovations to existing school buildings or other systemic changes.
- 10. **Use Conversion**—The total development included in this PPS is for 271 lots and 48 parcels for the development of 271 single-family attached, 224 two-family attached, and 200 multifamily dwelling units for senior residents (695 total) in the E-I-A Zone. If a substantial revision to the mix of uses, site layout or substantial plan amendments on the subject property is proposed that affects Subtitle 24 adequacy findings as set forth in the resolution of approval, that revision shall require approval of a new PPS prior to approval of any building permits.
- 11. **Public Utility Easement (PUE)**—In accordance with Section 24-122(a) of the Subdivision Regulations, when utility easements are required by a public company, the subdivider should include the following statement in the dedication documents recorded on the final plat:

"Utility easements are granted pursuant to the declaration recorded among the County Land Records in Liber 3703 at folio 748."

The PPS delineates a ten-foot-wide public utility easement along both sides of all public rights-of-way. A 10-foot-wide public utility easement (PUE) has also been provided along one side of all private rights-of-way in accordance with the requirements of Section 24-128(b)(12), excluding Lots 588-597 abutting Private Road Parcel E in Block A. The plan must be revised to delineate the 10-foot-wide PUE along the frontage of Lots 588-597 abutting Private Road Parcel E.

12. **Historic**—A Phase I archeological survey was conducted on a portion of the overall Karington development in 2002 at the request of the Maryland Historical Trust through the Section 106 process. The Maryland Historical Trust provided the applicant with a map of specific areas of the property that were to be subjected to the Phase I study. The portion of the property surveyed did not include the area within the subject application. Seven archeological sites were identified, 18PR627–18PR633. All of the sites were prehistoric occupations, including one camp, one short-term camp and five short-term lithic reduction and/or resource processing stations. No further work was recommended on six of the sites. Site 18PR628 was found to be possibly significant and Phase II investigations were recommended if it were to be disturbed. Site 18PR628 represents an Early to Middle Woodland (1250 BC to 950 AD) camp with a high number of artifacts, a variety of lithic raw materials and contained temporally diagnostic artifacts. Site 18PR628 is located to the west of the subject property.

Another Phase I survey was conducted on the southern portion of the Karington property in 1991. One site, 18PR412, an Archaic to Woodland period short-term resource procurement site, was identified. Phase II and III investigations were undertaken on the eastern portion of the site from 1991 to 1992. These investigations indicate that the site functioned as an intermittently occupied camp for resource procurement. The western portion of the site was not excavated because it was not in an area to be disturbed by proposed development.

The subject property is located on a tract of land patented to Thomas Moore as Beall's Reserve in 1754. Allen Bowie acquired a tract of 316 ¼ acres of Beall's Reserve in 1764. The Moores were Quakers and the deed reserved one acre for a Quaker meeting house that existed on the property at that time. A year later, Allen Bowie acquired an additional 83 ¾ acres of the Beall's Reserve tract. Fielder Bowie, the son of Allen Bowie, acquired a portion of the Beall's Reserve patent and inherited part of his father's portion of the tract. It appears that the plantation was occupied and worked by tenants and enslaved laborers under the ownership of the Bowies.

Thomas Harwood of Benjamin acquired a portion of Beall's Reserve in the early nineteenth century. According to census and tax records, Thomas Harwood held between 16 and 39 enslaved laborers on his plantation. Thomas Harwood lived on the Beall's Reserve tract until the 1830s, when the land was eventually sold to Benjamin O. Mullikin. Benjamin O. Mullikin was the son of John B. and Mary Mullikin, who resided at Mullikin's Delight (74A-010), a Prince George's County Historic Site located approximately two miles northwest of the subject property. Benjamin Oden Mullikin was a physician and held 18 enslaved laborers in 1840 and 33 by 1850. Benjamin Oden Mullikin died in 1854 at the age of 37 and his wife, Mary Mullikin died shortly thereafter. The 383-acre Mullikin farm then passed to Benjamin O. Mullikin, the only son of Benjamin O. and Mary E. Mullikin. It appears that the Mullikin farm was then managed by James Mullikin, the brother of the elder Benjamin O. Mullikin. After 1854, the plantation was likely operated by tenants and overseers and worked by the enslaved laborers previously held by Benjamin O. Mullikin. At the time of the adoption of the Constitution of Maryland in 1864, Benjamin O. Mullikin claimed 44 enslaved laborers that were freed by the new constitution.

The Mullikin farm was acquired by Samuel Brooke of Anne Arundel County in 1871 and was then likely operated by tenants. German immigrants Bernard and Albert Richter acquired about 248 acres of the former Mullikin farm from the heirs of Samuel Broke in 1905. The Richters then sold the former Mullikin farm to Adolph Thieme in 1911. Adolph Thieme, a German immigrant, added several other contiguous tracts of land to his farm. Adolph Thieme died in 1930 and his sons continued to farm his property until they sold the farm to Gilbert and Laura Abbe in 1961. The subject property changed hands several times during the late twentieth century until acquired by Karington, LLC in December 2000.

There are five Prince George's County Historic Sites located within one mile of the subject property: Mulliken House Site/Harwood Hall (74B-009), Hamilton House (74B-007), Duvall-Hopkins Store (74B-030), Mt. Nebo A.M.E. Church and Cemetery (74B-010), Goodwood (74B-014).

To determine if any cultural resources are present on the subject site, a Phase 1 archaeological investigation will be required prior to acceptance of the DSP. If, it is determined that any potentially significant resources exist on the subject site, the applicant will be required to provide a plan to evaluate the resources at the Phase II level or avoid and preserve the resource in place. This could affect the proposed lot layout and placement of roads and result in their reconfiguration at the time of DSP.

13. **Environmental**—This PPS covers 54.68 acres of a larger 381.52-acre tract that was approved under PPS 4-04035. The 54.68 acres covered by this PPS has a Natural Resources Inventory Equivalency Letter (NRI-104-2018) which was issued on July 5, 2018. The overall 381.52-acre site has previously approved Tree Conservation Plans (TCP1-048-02-03 and TCP2-126-05-02). The current application is located entirely within the limits of disturbance (LOD) approved on both the TCP1 and the TCP2. The current application includes an '-04' revision to TCP1-048-02, which shows the proposed/updated lotting pattern.

Woodland clearing for the 54.68 acres covered by this application will occur in accordance with the previously approved TCPs. According to the US Department of Agriculture (USDA) Natural Resource Conservation Service (NRCS) Web Soil Survey (WSS), the limits of this application contain Marr-Dodon complexes.

Unsafe soils containing Marlboro clays are mapped within the limits of this application. A previously prepared geotechnical report dated July 2005, by Independent Consultants and Engineers, Inc. was submitted. The slope analysis within the report shows improved factors of safety from development due to cuts resulting in plateaus or flattening of slopes, and fills placed below Marlboro clay deposits that will prevent slippage. The only mitigated 1.5 safety factor line is located outside of the limits of this PPS based on the 2005 geotechnical report.

Staff from DPIE stated that a soils report is required prior to submission of the DSP. If the soils report determines a new unmitigated 1.5 safety factor line, that line shall be reflected on the TCP2 prior to approval of the DSP. Any buildings proposed within 25 feet of the 1.5 safety factor line shall be relocated outside of that setback unless a slope stability study to determine a new mitigated 1.5 safety factor line is submitted and approved by appropriate staff. DPIE also commented that a new floodplain study will be required. Any changes to the existing 100-year floodplain shall be reflected on the PPS and TCP1 prior to signature approval and all future development plans prior to certification.

This site is mapped as forest interior dwelling species (FIDS) habitat and is located within a Sensitive Species Protection Review Area (SSPRA) based on a review of the SSPRA GIS layer prepared by the Maryland Department of Natural Resources Natural Heritage Program (DNRNHP), and as such the timing of impacts to streams and wetlands may be regulated by the state as part of the nontidal wetland permitting process.

The site is located within the Environmental Strategy Area 2 (formerly the Developing Tier) of the Regulated Environmental Protection Areas Map as designated by Plan 2035. The site is also located in the 2006 Bowie and Vicinity Master Plan and SMA. Based on the proposed layout, the project demonstrates conformance with the applicable policies and strategies of the 2017 *Countywide Green Infrastructure Plan* of the *Approved Prince George's Resource Conservation Plan*, because the development envelope preserves the mapped Regulated Area associated with on-site streams and their buffers. The project was found to be in conformance with the applicable environmental policies within Plan 2035, the master plan, and the *Countywide Green Infrastructure Plan*.

The Environmental Planning Section finds this application to be in conformance with the environmental requirements of Subtitle 24 (Subdivision), Subtitle 25 (Woodland and Wildlife Habitat Conservation Ordinance) and Subtitle 27 (Zoning Ordinance).

The site has an approved SWM Concept Plan (26947-2002-03) that is in conformance with the current code and is valid until May 8, 2020. The approved concept plan is consistent with the PPS.

Minor technical corrections to the TCP1 are required for conformance with the Prince George's County Woodland and Wildlife Conservation Ordinance. The limits of the current application need to be added to the plan. The QR code approval block needs to be updated to reflect the current PPS number (4-17027).

- 14. **Urban Design**—The subject property is located in the E-I-A Zone and Section 27-500(c) is applicable as follows:
 - (c) A Mixed-Use Planned Community in the E-I-A Zone may include a mix of residential, employment, commercial retail, commercial office, hotel or lodging, civic buildings, parks, or recreational uses, meeting all requirements in the definition of the use. The development shall meet all M-X-T Zone requirements in Part 10.

Under Part 10-Mixed-Use Zones, Division 2, Subdivision 1, Section 27-544(e) specifically provides regulations for a Mixed-Use Planned Community regarding the type and maximum percentage of the required uses, specific design standards for single family detached, multifamily dwelling units and open space. However, Section 27-544(e)(1) reads as follows:

(1) A Mixed Use Planned Community shall conform to the purposes, regulations, and required findings and review process set forth in Division 2 of this Part, for the M-X-T Zone, however, for property that is located in the E-I-A (Employment and Institutional Area) Zone and is subject to Sections 27-276, 27-500, and 27-501 of this Subtitle, the following regulations shall be advisory only.

Conformance with the advisory regulations will be further reviewed at the time of the required DSP.

Conformance with the 2010 Prince George's County Landscape Manual

As required by Section 27-544, development in the M-X-T Zone is subject to the requirements of the 2010 *Prince George's County Landscape Manual* (Landscape Manual). The development's conformance with the requirements of the Landscape Manual will be further evaluated at the time of DSP review.

However, the proposed street cross-sections do not provide room for shade trees, as well as sidewalks and lighting, along private streets as required by Section 4.10 of the Landscape Manual. Staff notes that there is the possibility that the City of Bowie may annex the subject property and accept dedication of the private streets as public. If that happens, then all roads and alleys to be dedicated to the City will have to be designed according to their standards. Nonetheless, providing revised street cross-sections that address the Landscape Manual requirements and that are consistent with those provided and approved with the overall South Lake development may be required and result in revised cross sections, the reconfiguration of the proposed lots and parcels and a reduction in the number of proposed units at the time of DSP. Therefore, the proposed 'B' (22-24 feet wide) and 'C' (34 feet wide) private street cross sections shown on the PPS shall be removed with final design to be determined at the time of DSP.

Conformance with the Tree Canopy Coverage (TCC) Ordinance

Subtitle 25, Division 3, the Tree Canopy Coverage(TCC), Ordinance requires a minimum percentage of the site to be covered by tree canopy for any development projects that propose 5,000 square feet or greater of gross floor area or disturbance and require a grading permit. The subject site is zoned E-I-A and is required to provide a minimum of ten percent of the gross tract area to be covered by tree canopy. Compliance with this requirement will be further evaluated at the time of DSP review.

Other Urban Design Issues

Section 27-544 (c)(7) of the Zoning Ordinance requires the mixed-use planned community to contain additional, linked open spaces in the form of squares, greens and parks that are accessible, visible, safe and comfortable. The proposed townhouse Lots 568–617 in Block 'A,' west of Street 'A,' are shown in a very dense layout with few open spaces, most of which are too narrow for safe, comfortable passage of pedestrians. The proposed east-west mews with sidewalks should be widened consistent with this requirement.

This issue will be further examined at the time of DSP when a reconfiguration of lots may be required and may result in the reduction in the number of lots.

The section of Block C, north of Street 'A,' proposes narrower lots. The applicant has made efforts to improve the site layout and shorten the strings of lots to no more than eight units. At the time of DSP, multiple unit types and/or elevations should be employed in this section to provide articulation and architectural features in order to achieve a vivid streetscape.

Section 27-544(e)(1) allows M-X-T regulations to be advisory only. During the review of the first reconsideration of PPS-04035, staff worked with the applicant to create lot layout standards. The applicant submitted an Exhibit (Staff's Exhibit 1) that demonstrated the typical minimum lot layout for townhouses in this development. Lots 39 and 100 in Block C do not meet the standards established with the exhibit and the applicant shall reconfigure the lot layout to meet the standards prior to signature approval of the PPS and at the time of DSP.

15. **City of Bowie**—On September 17, 2018, the City of Bowie voted to recommend approval of PPS 4-17027 subject to five conditions. A referral memorandum from the City of Bowie was received on October 17, 2018 (Robinson to Hewlett). Conditions 2–5 of the City of Bowie's memorandum are addressed as recommended Conditions 6–9 of this technical staff report. Condition 1 of the memorandum seeks to limit the overall number of dwelling units to 1,360. However, staff finds it appropriate that this limitation may be conditioned by the City of Bowie as part of their annexation agreement with the applicant.

RECOMMENDATION

APPROVAL, subject to the following conditions:

- 1. Prior to signature approval of the preliminary plan of subdivision (PPS), the plan shall be revised to make the following technical corrections:
 - a. Revise the parcel boundary to reflect the inclusion of the 8,632 square foot portion of Street 'Q' as reflected in Applicant's Exhibit A.

- b. Add a table as a General Note that includes a breakdown of the number of dwelling units by type, lots, and parcels with the associated land areas permitted under previous approvals.
- c. Label each development parcel with the dwelling type.
- d. Delineate the 10-foot public utility easement (PUE) for Lots 588–597 abutting private road Parcel E in Block A.
- e. Provide an inset on the PPS, which reflects staff's "Exhibit for Typical Minimum Lot Layout" and revise Lot 39 and 100, Block C, to conform to the minimum layout standard.
- f. Remove the 'B' (22–24 feet wide) and 'C' (34 feet wide) private street cross sections.
- g. Revise the general notes to indicate that the mandatory parkland dedication requirements, in addition to those provided under Preliminary Plan of Subdivision 4-04035, are to be satisfied with private on-site recreational facilities.
- 2. Prior to signature approval of the preliminary plan of subdivision (PPS), the Type 1 tree conservation plan shall be revised as follows:
 - a. Show the limits of the current PPS on the plan.
 - b. Revise the QR code approval block to reference the subject PPS number.
- 3. A substantial change to the uses or site layout on the subject property that affects Subtitle 24 adequacy findings shall require the approval of a new preliminary plan of subdivision prior to the approval any building permits.
- 4. Development of this site shall be in conformance with approved Stormwater Management Concept Plan 26947-2002-03 and any subsequent revisions.
- 5. **Old Central Avenue at Site Access:** Prior to approval of the detailed site plan for the subject property (other than infrastructure, signage or model homes), the applicant shall submit an acceptable traffic signal warrant study to State Highway Administration (SHA) for a possible signal at the intersection of Old Central Avenue at the site access. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic, as well as existing traffic, at the direction of the responsible agency. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond and install it at a time when directed by the responsible permitting agency.
- 6. **US 301 at Old Central Avenue:** Prior to the approval of the detailed site plan for the subject property (other than infrastructure), the applicant shall submit acceptable traffic signal warrant studies to SHA for the intersections of northbound and southbound US 301 and Old Central Avenue. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic as well as existing traffic at the direction of SHA. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond the signal prior to the release of any building permits within the subject property and install it at a time when directed by SHA.
- 7. **MD 214 at Old Central Avenue**: Prior to approval of the detailed site plan for the subject property (other than infrastructure, signage or model homes), the applicant shall submit an acceptable traffic signal warrant study to SHA for a possible signal at the intersection of MD 214 (Central Avenue)

and Old Central Avenue. The applicant should utilize a new 12-hour count and should analyze signal warrants under total future traffic, as well as existing traffic, at the direction of the responsible agency. If a signal is deemed warranted by the responsible agency at that time, the applicant shall bond and install it at a time when directed by the responsible permitting agency. In addition, the applicant shall add, to the northbound approach of Old Central Avenue, an additional exclusive left-turn lane, unless modified by SHA.

- 8. **MD 214 at Church Road:** Prior to the issuance of any building permits within the subject property, the following road improvements shall (a) have full financial assurances, (b) have been permitted for construction through the operating agency's permit process, and (c) have an agreed upon timetable for construction with the appropriate operating agency:
 - a. The restriping of the westbound right-turn lane along MD 214 to operate as a shared through/right-turn lane.
 - b. The restriping of the northbound approach of Church Road to operate as one exclusive left-turn lane, one exclusive through lane, and one exclusive right-turn lane, along with any signal modifications to reflect the change in the lane.
- 9. Total development within the subject property shall be limited to uses, which generate no more than a net total of 372 AM and 428 PM peak-hour trips. Any development generating an impact greater than that identified herein above shall require a new determination of the adequacy of transportation facilities.
- 10. At the time of detailed site plan, details of the private street cross sections shall be provided, and final design shall be determined consistent with the overall approved South Lake (Karington) development.
- 11. In accordance with Section 24-135(b) of the Prince George's County Subdivision Regulations, the applicant and the applicant's heirs, successors, and/or assignees shall provide adequate, private recreational facilities in accordance with the standards outlined in the *Park and Recreation Facilities Guidelines*.
- 12. Prior to approval of the final plat, the applicant and the applicant's heirs, successors, and/or assignees shall demonstrate that a homeowners' association (HOA has been established. The draft covenants shall be submitted to the Development Review Division (DRD), to ensure that the rights of the M-NCPPC Planning Department are included. The Liber and folio of the declaration of covenants shall be noted on the final plat prior to recordation.
- 13. Prior to approval of building permits, the applicant and the applicant's heirs, successors, and/or assignees shall convey to the homeowners association (HOA) land as identified on the approved preliminary plan of subdivision. Land to be conveyed shall be subject to the following:
 - a. A copy of the deed for the property to be conveyed shall be submitted to the Subdivision and Zoning Section of the Development Review Division, Upper Marlboro, Maryland.
 - b. All waste matter of any kind shall be removed from the property prior to conveyance, and all disturbed areas shall have a full stand of grass or other vegetation upon completion of any phase, section, or the entire project.

- c. The conveyed land shall not suffer the disposition of construction materials, soil filling, other than the placement of fill material associated with permitted grading operation that are consistent with the permit and minimum soil class requirements, discarded plant materials, refuse, or similar waste matter.
- d. Any disturbance of land to be conveyed to a HOA shall be in accordance with an approved site plan. This shall include, but not be limited to, the location of sediment control measures, tree removal, temporary or permanent stormwater management facilities, utility placement, and stormdrain outfalls.
- e. Stormdrain outfalls shall be designed to avoid adverse impacts on land to be conveyed to a HOA. The location and design of drainage outfalls that adversely impact property to be conveyed shall be reviewed and approved by the Development Review Division, in accordance with the approved detailed site plan.
- f. The Prince George's County Planning Board or its designee shall be satisfied that there are adequate provisions to assure retention and future maintenance of the property to be conveyed.
- 14. Prior to acceptance of a detailed site plan, a geotechnical soils report and proposed grading plan shall be submitted. If a slope analysis is required as a result of the review of the geotechnical report, it shall also be submitted. The unmitigated safety factor line shall be shown on all plans. Any buildings within 25 feet of the unmitigated safety factor line shall be relocated outside. If a mitigated safety factor line is determined, all buildings shall be located 25 feet from that line.
- 15. The final plat shall contain the following note:

"The subject property contains areas of Marlboro clay that are subject to a safety factor line. All buildings are subject to a 25-foot building restriction line from the safety factor line in accordance with Section 24-131 of the Subdivision Regulations as shown on a detailed site plan."

- 16. At the time of detailed site plan, the following areas shall be reviewed to determine building siting and access in accordance with fire safety requirements:
 - a. Rear access to Lot 31 through 61 of Block C.
 - b. Access within the areas of Blocks A, C and D.
- 17. Prior to issuance of any building permit, the following improvements shall be in place, under construction or bonded and permitted (if these improvements are fully funded in the County CIP with developer contributions, the applicant may pay a pro-rata share, in lieu of these improvements, to be determined at the detailed site plan stage):

a. At US 301/Trade Zone Avenue:

- (1) Construct a third northbound and southbound lane along US 301.
- (2) Construct a fourth southbound through lane along US 301.

- (3) Construct an eastbound triple left-turn lane along Trade Zone Avenue, the length to be determined by Department of Public Works & Transportation (DPW&T)/SHA, and a free-flowing right-turn lane.
- (4) Construct a northbound double left-turn lane along US 301, the length to be determined by SHA.
- 18. Prior to acceptance of the detailed site plan, the applicant and the applicant's heirs, successors, and/or assignees shall conduct Phase I (Identification) archeological investigations, according to the Planning Board's *Guidelines for Archeological Review* (May 2005) to determine if any cultural resources are present. The applicant shall submit a Phase I Research Plan for approval by the staff archeologist prior to commencing Phase I work. Evidence of M-NCPPC concurrence with the final Phase I report and recommendations is required.
- 19. Upon receipt of the Phase I archeological report by the Planning Department, if it is determined that potentially significant archeological resources exist in the project area, prior to approval of any detailed site plan or grading permits, whichever comes first, the applicant shall provide a plan for:
 - a. Evaluating the resource at the Phase II level, or
 - b. Avoiding and preserving the resource in place.
- 20. If a Phase II and/or Phase III archeological evaluation or mitigation is necessary the applicant shall provide a final report detailing the Phase II and/or Phase III investigations and ensure that all artifacts are curated in a proper manner prior to the issuance of any grading permits.
- 21. Prior to the approval of each final plat, the applicant shall demonstrate that public and private streets, connecting this development to the external public street system, have been dedicated and/or platted to support the development.
- At the time of final plat, the applicant and the applicant's heirs, successors and/or assignees, shall grant a ten-foot-wide public utility easement along all public and private rights-of-way.
- 23. The applicant and the applicant's heirs, successors and/or assignees shall submit three original recreational facilities agreements (RFA) to the Development Review Division (DRD) for construction of the private recreational facilities on site prior to the submission of final plats. Upon approval by DRD, the RFA shall be recorded among the Prince George's County Land Records and the Liber folio reflected on the final plat prior to recordation.
- 24. The applicant and the applicant's heirs, successors and/or assignees shall allocate appropriate and developable areas for the private on-site recreational facilities within the common open space land. The recreational facilities shall be reviewed by the Urban Design Section, of the Development Review Division of the M-NCPPC Planning Department for adequacy, proper siting and triggers for construction with the submittal of the detailed site plan.
- 25. Prior to the issuance of any building permits, the applicant and the applicant's heirs, successors, and/or assignees shall submit a performance bond, letter of credit, or other suitable financial guarantee for the construction of recreational facilities on-site.

- 26. Prior to submission of the first detailed site plan for residential development, other than for multifamily development, the applicant and the applicant's heirs, successors, and/or assignees shall confer with the Prince George's County Department of Parks and Recreation (DPR) concerning the exact realignment of the alternate 10-foot-wide master plan trail from MD 214/Old Central Avenue through the project to the southern property line, as further depicted in Applicant's Exhibit A of Preliminary Plan of Subdivision 4-04035. The alternate alignment shall be approved by DPR consistent with the master plan. If the alternate master plan trail is located within a private right-of-way or any privately owned land, the applicant, prior to approval of the applicable record plat, shall provide M-NCPPC with a public access easement to ensure public access to the alternate master plan trail located within the private right-of-way or privately owned land.
- 27. Prior to approval of the first final plat which includes residential development (excluding multifamily units), the applicant and the applicant's heirs, successors, and/or assignees shall submit a final plat and deed for land to be conveyed to The Maryland-National Capital Park and Planning Commission (M-NCPPC), pursuant to the reconsideration of Preliminary Plan of Subdivision 4-04035 approved January 25, 2018. Land to be conveyed shall be subject to the following:
 - a. An original, special warranty deed for the property to be conveyed, (signed by the Washington Suburban Sanitary Commission assessment supervisor) shall be submitted to the Subdivision Section of the Development Review Division, M-NCPPC, along with the final plat for the parkland.
 - b. M-NCPPC shall be held harmless for the cost of public improvements associated with land to be conveyed including, but not limited to, sewer extensions, adjacent road improvements, drains, sidewalls, curbs and gutters, and front-foot benefit charges prior to and subsequent to final plat.
 - c. The boundaries and acreage of land to be conveyed to M-NCPPC shall be indicated on all development plans and permits, which include such property.
 - d. The land to be conveyed shall not be disturbed or filled in any way without prior written consent of the Prince George's County Department of Parks and Recreation (DPR). If the land is to be disturbed, DPR shall require that a performance bond be posted to warrant restoration, repair, or improvements made necessary or required by the M-NCPPC development approval process. The bond or other suitable financial guarantee (suitability to be judged by the General Counsel's Office, M-NCPPC) shall be submitted to DPR within two weeks prior to applying for grading permits.
 - e. Storm drain outfalls shall be designed to avoid adverse impacts on land to be conveyed to or owned by M-NCPPC. If the outfalls require drainage improvements on adjacent land to be conveyed to or owned by M-NCPPC, the Prince George's County Department of Parks and Recreation (DPR) shall review and approve the location and design of these facilities. DPR may require a performance bond and easement agreement prior to issuance of grading permits.
 - f. All waste matter of any kind shall be removed from the property to be conveyed. All wells shall be filled and underground structures shall be removed. The Prince George's County Department of Parks and Recreation shall inspect the site and verify that land is in acceptable condition for conveyance, prior to dedication.

- g. All existing structures shall be removed from the property to be conveyed, unless the applicant obtains the written consent of the Prince George's County Department of Parks and Recreation (DPR).
- h. The applicant shall terminate any leasehold interests on property to be conveyed to M-NCPPC.
- i. No stormwater management facilities or utility easements shall be proposed on land owned by or to be conveyed to M-NCPPC without prior written consent of the Prince George's County Department of Parks and Recreation (DPR). DPR shall review and approve the location and/or design of these features. If such proposals are approved by DPR, a performance bond and an easement agreement may be required prior to the issuance of grading permits.
- 28. The subdivider, his successors, and/or assignees shall submit a letter to the Subdivision Section indicating that the Prince George's County Department of Parks and Recreation has conducted a site inspection and found the land to be dedicated to The Maryland-National Capital Park and Planning Commission is in acceptable condition for conveyance. The letter shall be submitted with the final plat of subdivision.
- 29. If the master-planned trail is located on existing or dedicated parkland, the applicant shall submit three original, executed recreational facilities agreements (RFA) for trail construction to the Prince George's County Department of Parks and Recreation (DPR) for their approval, three weeks prior to a submission of a final plat of subdivision. Upon approval by DPR, the RFA shall be recorded among the land records of Prince George's County, Upper Marlboro, Maryland.
- 30. In accordance with Condition 34 of Preliminary Plan of Subdivision 4-04035, prior to issuance of a building permit(s) for any structure located on privately owned land, which includes the alternate master plan trail and related trailhead facility, the applicant shall submit to the Prince George's County Department of Parks and Recreation (DPR) a performance bond, letter of credit, or other suitable financial guarantee in an amount to be determined by DPR.
- 31. Prior to approval of a detailed site plan for residential development (not infrastructure), private recreational facilities, such as open space, small-scale neighborhood outdoor play areas, and picnic areas, shall be located within a 100-foot radius of the proposed attached dwellings and shall be demonstrated on the plans.

STAFF RECOMMENDS:

- Approval of Preliminary Plan of Subdivision 4-17027
- Approval of Type 1 Tree Conservation Plan TCP1-048-02-04