



Note: Staff reports can be accessed at www.mncppc.org/pgco/planning/plan.htm.

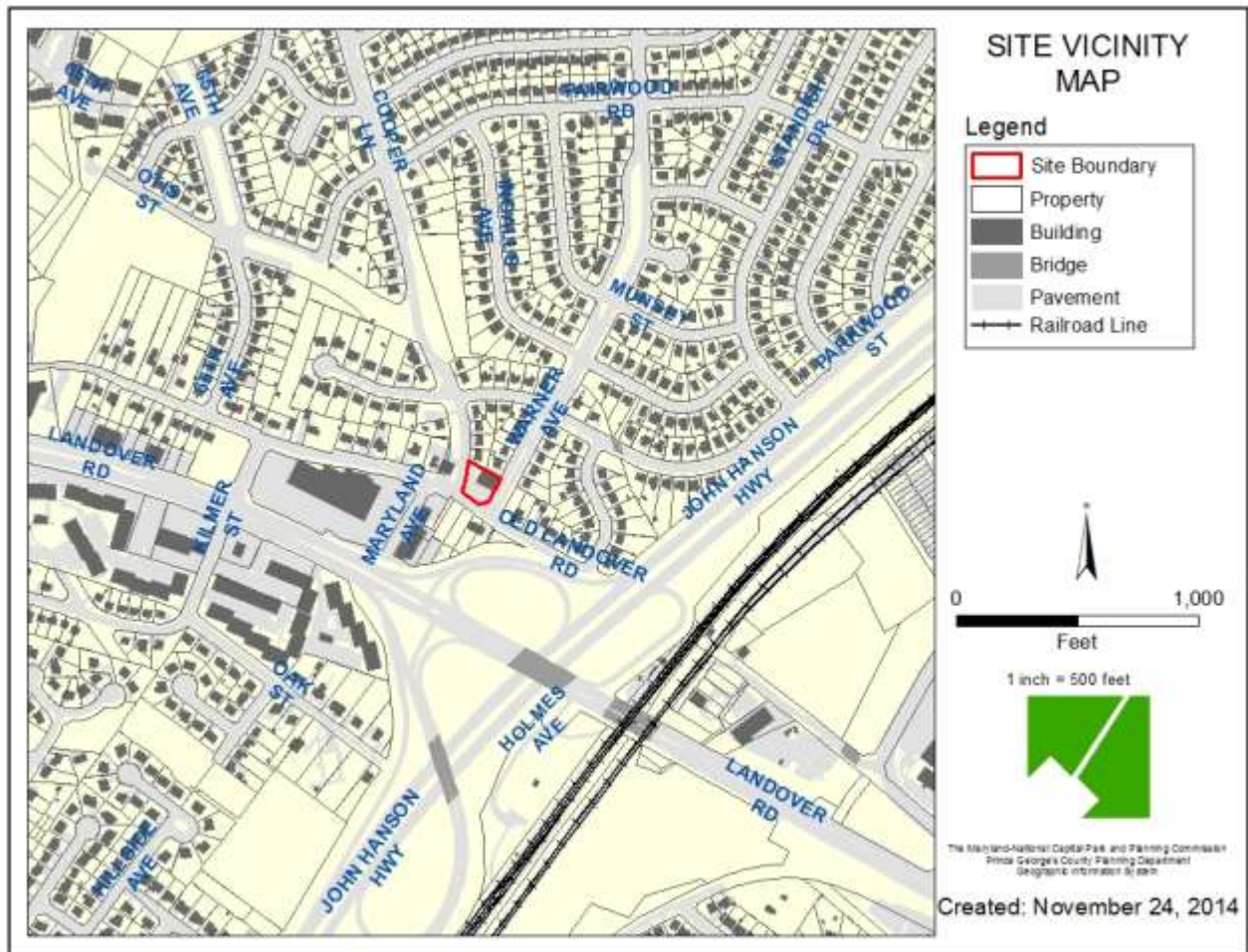
Departure from Design Standards DDS-628

Departure from Parking and Loading Standards DPLS-410

| Application | General Data | |
|---|------------------------------|---------------|
| Project Name: Philmatt-Afrik, Inc. Location: At the intersection of Old Landover Road and Cooper Lane. Applicant/Address: Philmatt-Afrik, Inc. 6690 Old Landover Road Landover, MD 20785 Property Owner: PCE, LLC 6690 Old Landover Road Landover, MD 20785 | Planning Board Hearing Date: | 12/11/14 |
| | Staff Report Date: | 11/24/14 |
| | Date Accepted: | 09/03/14 |
| | Planning Board Action Limit: | N/A |
| | Plan Acreage: | 0.381 |
| | Zone: | C-S-C |
| | Gross Floor Area: | 4,900 sq. ft. |
| | Lots: | N/A |
| | Parcels: | 1 |
| | Planning Area: | 69 |
| | Council District: | 05 |
| | Election District | 02 |
| | Municipality: | N/A |
| | 200-Scale Base Map: | 204NE06 |

| Purpose of Application | Notice Dates | |
|---|------------------------|----------|
| DDS-628: A departure request of 43 feet from the 50 feet required for a loading space adjacent to a residentially-zoned property. DPLS-410: A departure request of 14 of the 32 required parking spaces. | Informational Mailing | 06/30/14 |
| | Acceptance Mailing: | 08/28/14 |
| | Sign Posting Deadline: | 11/11/14 |

| | | | |
|-----------------------------|--------------------------|--|------------|
| Staff Recommendation | | Staff Reviewer: Ivy R. Thompson Phone Number: 301-952-4326 E-mail: Ivy.Thompson@ppd.mncppc.org | |
| APPROVAL | APPROVAL WITH CONDITIONS | DISAPPROVAL | DISCUSSION |
| | X | | |



THE MARYLAND-NATIONAL CAPITAL
PARK AND PLANNING COMMISSION

PRINCE GEORGE'S COUNTY PLANNING BOARD

TECHNICAL STAFF REPORT

TO: The Prince George's County Planning Board

VIA: Jimi Jones, Supervisor, Zoning Review Section, Development Review Division

FROM: Ivy R. Thompson, Senior Planner, Zoning Review Section, Development Review Division

SUBJECT: **Departure from Design Standards Application No. DDS-628**
Departure from Parking and Loading Standards Application No. DPLS-410

REQUEST: **DDS-628: A departure to allow the vehicular access to the loading space to be located within 50 feet of residentially-zoned property.**

DPLS-410: A departure request of 14 of the 32 required parking spaces.

RECOMMENDATION: **APPROVAL with conditions**

NOTE:

The Planning Board has scheduled this application for a public hearing on the agenda date of December 11, 2014. The Planning Board also encourages all interested persons to request to become a person of record for this application.

Requests to become a person of record should be made in writing and addressed to The Maryland-National Capital Park and Planning Commission, Development Review Division, 14741 Governor Oden Bowie Drive, Upper Marlboro, MD 20772. Please call 301-952-3530 for additional information.

FINDINGS

- A. **Location and Field Inspection:** The subject property, 6690 Old Landover Road, is a 0.381-acre property located at the northeast intersection of Old Landover Road at its intersections with Cooper Lane to the west and Warner Avenue to the east in Landover Hills. The subject property is zoned Commercial Shopping Center (C-S-C) and is currently developed with a 4,900-square-foot single-story building used as a commercial retail food market. Access to the property is from Old Landover Road via an existing 22-foot-wide driveway. There is also access to the property from Cooper Land via an existing 22-foot-wide driveway, which provides direct access to the loading area. The rear of the property is fenced and is adjacent to residential properties zoned One-Family Detached Residential (R-55).

- B. **Development Data Summary:**

| | EXISTING | PROPOSED |
|--------------------|---------------------|---------------------|
| Zone(s) | C-S-C | C-S-C |
| Use(s) | Grocery/Food Market | Grocery/Food Market |
| Acreage | 0.38 | 0.38 |
| Parcels | 1 | 1 |
| Square Footage/GFA | 4,900 | 4,900 |

- C. **History:** The building was constructed in 1967. Parking and loading standards were grandfathered and are shown on prior approved plans. The business has operated at this site since 2006 under the name of PCE, LLC. The name was recently changed to Philmatt-Afrik, Inc.
- D. **Master Plan Recommendation:** The subject property is located in the Established Communities area of the Prince George's County Growth Policy Map in the *Plan Prince George's 2035 Approved General Plan* (Plan Prince George's 2035). The vision for established communities in Prince George's County is to have context-sensitive infill and low- to medium-density development. This application is consistent with Plan Prince George's 2035 and is in conformance with the land use recommendations of the 1994 *Approved Master Plan and Sectional Map Amendment for Bladensburg-New Carrollton and Vicinity (Planning Area 69)* (Bladensburg-New Carrollton Master Plan and SMA). The Bladensburg-New Carrollton SMA retained the property in the C-S-C Zone.
- E. **Request:** Section 27-579(b) of the Zoning Ordinance does not allow any portion of an exterior loading space and no vehicular entrances to any loading space within 50 feet of any residential zone. The applicant is requesting a departure of 43 feet from Section 27-579(b) to allow access to the loading space to be located within 50 feet of residentially-zoned property. The applicant is also requesting a departure of 14 parking spaces from the Zoning Ordinance requirement of 32 parking spaces for a commercial retail food market. The purposes of the requests are to bring the existing conditions of the subject property into conformance with the requirements of the Zoning Ordinance. The applicant is changing the name of the store and using the entire building for the store. There are no proposed disturbances on the site.
- F. **Surrounding Uses:** The property, which is surrounded by commercial and residentially-zoned land, is part of the Landover Park subdivision and is adjacent to the Radiant Valley subdivision that is developed with single-family residential dwellings.

- North—** R-55-zoned land, Radiant Valley subdivision, developed with single-family residential dwellings. There is a single property zoned Commercial Office (C-O).
- South and West—** R-55 and C-S-C-zoned land developed with commercial buildings and a single-family residential dwelling.
- East—** R-55-zoned land developed with single-family residential dwellings.

G. Design Requirements:

1. **Departure from Design Standards from Section 27-579(b):** Section 27-579(b) of the Zoning Ordinance sets forth the following requirements:
 - (b) **No portion of an exterior loading space, and no vehicular entrances to any loading space (including driveways and doorways), shall be located within fifty (50) feet of any Residential Zone (or land proposed to be used for residential purposes on an approved Basic Plan for a Comprehensive Design Zone, approved Official Plan for an R-P-C Zone, or any approved Conceptual or Detailed Site Plan).**

The subject departure from design standards is a request to allow the vehicular access to the internal loading space to be located within 50 feet of the residentially-zoned property to the north. The property is unique in that it is small and surrounded on three sides by public rights-of-way and to the north by residentially-zoned property, which limits the options for appropriate locations of a loading access drive and space. Additionally, the commercial building, loading space, and adjacent residential homes have all been in existence since at least 1967, and the loading space is internal to the building, behind a rolling metal garage door. There are no viable alternatives for relocating the loading space and access drive on-site.

2. **Departure from Parking and Loading Standards from Sections 27-568, Number of Required Parking and Loading Spaces:** Section 27-568 of the Zoning Ordinance requires one parking space for every 150 square feet of gross floor area (GFA). The GFA of the Philmatt-Afrik Market is 4,900 square feet and requires 32 parking spaces. A minimum of one loading space is also required. The applicant's parking schedule provides a total of 18 parking spaces, including 10 standard spaces, 4 compact spaces, 2 parallel spaces, 1 handicap space, and 1 van-accessible handicap space. One loading space is required and one is provided. The existing 18-space parking lot on-site does not provide sufficient parking spaces to meet the Zoning Ordinance requirements, resulting in the departure request of 14 of the 32 required parking spaces. The departure is justified because there is no space on-site to provide additional parking spaces and it accurately reflects the existing conditions of the developed site.

| Parking and Loading Standard | Section 27-568 of the Zoning Ordinance requires one parking space for every 150 square feet of GFA. |
|-------------------------------------|---|
| Existing Parking | 18 |
| Required Parking | 32 |
| Departure Requested | -14 |
| Total Proposed Parking | 18 |

3. **Prince George's County Landscape Manual:** The site is exempt from the 2010 *Prince George's County Landscape Manual* since no new building or outdoor parking areas are to be constructed.
4. **Signs:** No freestanding signs are proposed for the subject use. Any sign that will be placed on the property must meet all area, height, and setback requirements.

H. **Referral Comments:**

1. **Community Planning Division**—There are no General Plan or master plan issues raised by this application.
2. **Urban Design Section:** No architectural review is being provided by the Urban Design Section for the subject project because architecture is not an issue for the subject departure applications. The application is exempt from the 2010 *Prince George's County Landscape Manual* (Landscape Manual) pursuant to Section 1.1(b) which states:

(b) Existing conditions on developed sites not in conformance with the requirements of this manual that were otherwise lawful on December 13, 2010, and not the subject of any building or grading permit, may continue as a matter of right.

However, General Note 23 indicates that there are no outdoor trash areas on the site, but recent aerial imagery show outdoor dumpsters located in the southeast corner of the site. The Urban Design Section suggests that these dumpsters either be moved internal to the building or be properly screened per Section 4.4 of the Landscape Manual. The subject application is exempt from the requirements of the Prince George's County Tree Canopy Coverage Ordinance, as it will not result in excess of 5,000 square feet of disturbance to the site. The Urban Design Section has no specific comments on the merits of the departure request in regards to the required findings for approval stated in Section 27-239.01(b)(7) of the Zoning Ordinance.

3. **Environmental Planning Section:** The site qualifies for a standard exemption from the Prince George's County Woodland and Wildlife Habitat Conservation Ordinance. This exemption must be obtained via application from the Environmental Planning Section and must be submitted with any permit application. A stormwater management concept plan may be required by the Prince George's County Department of Permitting, Inspections and Enforcement (DPiE) at the time of any permit application. Due to the commercial use, traffic-generated noise is not regulated in relation to the application. The site does not front on any designated scenic or historic roadway. No other environmental requirements have been identified for this application.
4. **Permit Review Section:** The review of this referral does not include the review of any signage because it is not the subject of this particular application. The location of the dumpster must be demonstrated with required screening, unless information is provided regarding where the trash will be stored. There are striped spaces on the site plan that will have to be removed if they are not in conformance with zoning. It appears that the building was constructed in 1967; the applicant still has the option of using pre-1970 standards for parking and loading. The pre 1970 parking space size is 10 feet by 20 feet, with a minimum 18-foot drive aisle. New parking spaces must be dimensioned at 9.5 by

19 feet in size. Compact parking spaces must also be dimensioned. The drive aisle widths for new parking must be shown on the site plan at 22 feet in size.

I. **Required Findings:**

Departure from Design Standards DDS-628

1. **Section 27-587** of the Zoning Ordinance authorizes the Planning Board to grant departures from design standards under procedures and requirements contained in Part 3, Division 5, of the Zoning Ordinance.
2. **Section 27-239.01(b)(7)(A)** of the Zoning Ordinance provides that, in order for the Planning Board to grant a departure from design standards, it shall make the following findings:

- (i) **The purposes of this Subtitle will be equally well or better served by the applicant's proposal.**

Comment: Staff finds that these purposes are equally well served by the application. The business has operated at this location since 2006. The building was constructed in 1967. The applicant's proposal maintains the residential nature of the area. A single loading space is required by the Zoning Ordinance and one is provided. The interior loading space is discreetly located at the rear of the site. The location of the loading space does not detract from the residential character of the neighborhood, as it is screened. Fencing along the property lines will ensure that the site will maintain compatibility with adjacent residential land uses.

- (ii) **The departure is the minimum necessary, given the specific circumstances of the request.**

Comment: The departure of 43 feet is the minimum necessary. There are no improvements being made to the property. All of the existing conditions are shown on the site plan. The request allows for the parking lot to be used to its maximum potential. There are no additional impacts on the surrounding residential uses.

- (iii) **The departure is necessary in order to alleviate circumstances which are unique to the site or prevalent in areas of the county developed prior to November 29, 1949.**

Comment: Staff finds that the departure is necessary in order to alleviate circumstances that are unique to the site because the property is zoned C-S-C and residentially-zoned developed land surrounds the property. The property is unique in that it is located at three intersections that are gateways to residential subdivisions. This departure is necessary to provide the required loading space, which is necessary for the proposed use and location.

- (iv) **The departure will not impair the visual, functional or environmental quality or integrity of the site or of the surrounding neighborhood.**

Comment: There is no new development occurring on the subject property. The departure will not impair the visual, functional, or environmental quality or integrity of the site or of the surrounding neighborhood. The existing adjacent residential areas will not be infringed upon.

Departure from Parking and Loading Standards DPLS-410

3. Section 27-588(b)(8) of the Zoning Ordinance provides that:

(A) In order for the Planning Board to grant the departure, it shall make the following findings:

(i) The purposes of this Part (Section 27-550) will be served by the applicant's request;

Comment: The purposes of Section 27-550 are as follows:

- (1) To require (in connection with each building constructed and each new use established) off-street automobile parking lots and loading areas sufficient to serve the parking and loading needs of all persons associated with the buildings and uses;**
- (2) To aid in relieving traffic congestion on streets by reducing the use of public streets for parking and loading and reducing the number of access points;**
- (3) To protect the residential character of residential areas; and**
- (4) To provide parking and loading areas which are convenient and increase the amenities in the Regional District.**

Comment: The purposes of the parking and loading regulations for an established use will be served by the applicant's request. The purposes seek to ensure sufficient parking and loading areas to serve the needs of the established use and to aid in relieving traffic congestion on the streets by reducing the use of public streets for parking and loading. The market has operated at this location since 2006 under the name of PCE, LLC. The name of the business was recently changed to Philmatt-Afrik, Inc. The provision of on-site parking spaces at the subject location protects the residential character of Old Landover Road, Cooper Lane, and Warner Avenue. The subject property is surrounded by fully developed land. There is no room for expansion. The 18 parking spaces provided are a convenient amenity to those patrons using the proposed services offered, which benefits the regional district. Additionally, public transportation is available in the area; thus, nearby properties are not likely to be affected by the proposed departure.

(ii) The departure is the minimum necessary, given the specific circumstances of the request;

Comment: The departure of 14 spaces is the minimum necessary. Approval of this departure request allows the parking lot to be utilized to its maximum potential.

- (iii) **The departure is necessary in order to alleviate circumstances which are special to the subject use, given its nature at this location, or alleviate circumstances which are prevalent in older areas of the County which were predominantly developed prior to November 29, 1949;**

Comment: The departure is necessary to alleviate the special circumstances related to building use and the physical limitations of the subject property. A departure from parking and loading standards, generally, is a means to provide relief from the strict application of the Zoning Ordinance when a property has unique characteristics that make compliance with the standard impractical at that particular location. The property, which was developed in 1967, is located in a fully developed area and has no room for expansion. The market has operated at this location since 2006 and has sufficient parking to serve its patrons.

- (iv) **All methods for calculating the number of spaces required (Division 2, Subdivision 3, and Division 3, Subdivision 3, of this Part) have either been used or found to be impractical; and**

Comment: All methods of calculation have been fully applied to this application. The current site plan shows 18 parking spaces. Permit Review staff cited Section 27-568(b), which allows for a 15 percent reduction in the number of required parking spaces if under certain conditions interior green is added. The applicant found this option of bringing the existing conditions into conformance with the Zoning Ordinance to be impractical. The applicant's position is supported because there are no proposed disturbances to the site.

- (v) **Parking and loading needs of adjacent residential areas will not be infringed upon if the departure is granted.**

Comment: The applicant submits that the parking and loading needs of the residential areas will not be infringed upon if this request is granted. Residential streets will not be impacted because there is access to public transportation, the area is pedestrian friendly, and there are sufficient parking spaces to accommodate the use. There will be no spillover into residential streets.

- (B) **In making its findings, the Planning Board shall give consideration to the following:**

- (i) **The parking and loading conditions within the general vicinity of the subject property, including numbers and locations of available on- and off-street spaces within five hundred (500) feet of the subject property;**

Comment: The area within 500 feet of the subject property is characterized by residential uses. The adjoining and nearby residential uses have their own off-street parking and loading facilities. There is no indication of a shortage in parking and loading spaces within the general vicinity of this facility.

- (ii) The recommendations of an Area Master Plan, or County or local revitalization plan, regarding the subject property and its general vicinity;**

Comment: The commercial land use associated with this application is consistent with Plan Prince George's 2035 and is in conformance with the land use recommendations of the Bladensburg-New Carrollton Master Plan and SMA.

- (iii) The recommendations of a municipality (within which the property lies) regarding the departure; and**

Comment: There are no comments or recommendations submitted by a municipality.

- (iv) Public parking facilities which are proposed in the County's Capital Improvement Program within the general vicinity of the property.**

Comment: There are no public parking facilities proposed for this area.

(C) In making its findings, the Planning Board may give consideration to the following:

- (i) Public transportation available in the area;**

Comment: While public transportation is available, it has no impact on the requested departure from the required loading space.

- (ii) Any alternative design solutions to off-street facilities which might yield additional spaces;**

Comment: There are no viable design solutions to off-street facilities for the required loading space that would not negatively impact parking, which would have a greater impact on the surrounding residential area.

- (iii) The specific nature of the use (including hours of operation if it is a business) and the nature and hours of operation of other (business) uses within five hundred (500) feet of the subject property;**

Comment: The parking and loading demands for the existing retail food market will be unchanged. The market is open daily from 9:00 a.m. to 9:00 p.m. There will be no disruption to traffic flow or parking conditions on the surrounding streets resulting from the proposed use because there are similar commercial/retail uses in the area. The proposal has no effect on the nature and hours of operation of other commercial/retail uses within 500 feet of the subject property if the departure is granted because the hours are similar to the market.

- (iv) **In the R-30, R-30C, R-18, R-18C, R-10A, R-10, and R-H Zones, where development of multifamily dwellings is proposed, whether the applicant proposes and demonstrates that the percentage of dwelling units accessible to the physically handicapped and aged will be increased over the minimum number of units required by Subtitle 4 of the Prince George's County Code.**

Comment: The subject property is in the C-S-C Zone; therefore, the above section is not applicable.

CONCLUSION

The requested departures are necessary to bring the existing conditions of the subject property into conformance with the requirements of the Zoning Ordinance. The building was constructed on the subject property in 1967. The market has operated at the subject property since 2006 under the current ownership with these conditions. The applicant has satisfied all of the requirements pertinent to obtaining the requested departure from the requirement that access drives to a loading space shall be a minimum of 50 feet from adjoining residentially-zoned land. The request for a departure from the parking and loading standards meets the requirements of the Zoning Ordinance and will not adversely affect the subject property or the surrounding neighborhood. The proposed use is permitted by-right and will not alter the relationship between the market and the surrounding neighborhood.

RECOMMENDATION

Therefore, based on the preceding analysis and findings, it is recommended that the Planning Board finds that the requests conform to the purposes of the required parking design standards contained in Sections 27-579(b) and 27-568 of the Zoning Ordinance. Accordingly, staff recommends APPROVAL of Departure from Design Standards Application No. DDS-628, a departure request of 43 feet from the 50 feet required for a loading space adjacent to a residentially-zoned property; and Departure from Parking and Loading Standards Application No. DPLS-410, a departure request of 14 parking spaces from the required 32 parking spaces, subject to the following conditions:

1. Prior to certification of the site plan, the applicant shall correct General Note 19 and remove General Note 23.
2. Prior to issuance of permits, the applicant shall apply for a standard exemption from the Prince George's County Woodland and Wildlife Habitat Conservation Ordinance.
3. Prior to issuance of permits, all trash dumpsters should either be moved internal to the building or be properly screened per Section 4.4 of the 2010 *Prince George's County Landscape Manual*.