

The Maryland-National Capital Park and Planning Commission Prince George's County Planning Department Development Review Division 301-952-3530 *Note: Staff reports can be accessed at <u>http://mncppc.iqm2.com/Citizens/Default.aspx</u>* 

## Departure from Design Standards Wellspring Manor and Spa

**DDS-674** 

REQUEST		STAFF RECOMMENDATION		
A departure from design standards pursuant to Section 27-239.01, to allow an 8-foot reduction in driveway width for a bed and breakfast inn.		APPROVAL with conditions		
<b>Location:</b> On the east side of Drumsheugh Lane and about 400 feet north of the intersection of Largo Road (MD 202) and Mount Lubentia Way.				
Gross Acreage:	7.35			
Zone:	R-R/R-S			
Gross Floor Area:	N/A			
Lots:	1			
Parcels:	0			
Planning Area:	73	Planning Board Date:	04/01/2021	
Council District:	06	Planning Board Action Limit:	N/A	
Election District:	07			
Municipality:	N/A	Staff Report Date:	03/17/2021	
200-Scale Base Map:	201SE10	Date Accepted:	01/26/2021	
Applicant/Address: Wellspring Manor & Spa 1311 Drumsheugh Lane		Informational Mailing:	08/03/2020	
Upper Marlboro, MD 20774		Acceptance Mailing:	01/25/2021	
Staff Reviewer: Sam Braden IV Phone Number: 301-952-3411 Email: Sam.BradenIV@ppd.mncppc.org		Sign Posting Deadline:	03/02/2021	

The Planning Board encourages all interested persons to request to become a person of record for this application. Requests to become a person of record may be made online at <a href="http://www.mncppcapps.org/planning/Person of Record/">http://www.mncppcapps.org/planning/Person of Record/</a>. Please call 301-952-3530 for additional information.

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## THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

#### PRINCE GEORGE'S COUNTY PLANNING BOARD

#### STAFF REPORT

#### SUBJECT: Departure from Design Standards DDS-674 Wellspring Manor and Spa

The Zoning staff has reviewed the departure from design standards for the subject property and presents the following evaluation and findings leading to a recommendation of APPROVAL with conditions, as described in the Recommendation section of this report.

#### **EVALUATION**

This departure from design standards was reviewed and evaluated for compliance with the following criteria:

- a. The requirements of prior approvals;
- b. The requirements of the Prince George's County Zoning Ordinance;
- c. The requirements of the 2010 Prince George's County Landscape Manual;
- d. The requirements of the Tree Canopy Coverage Ordinance;
- e. Referral comments

#### FINDINGS

**1. Request:** The applicant requests a departure from design standards to allow a driveway width reduction of eight feet for a bed and breakfast inn, pursuant to Section 27-239.01 of the Prince George's County Zoning Ordinance.

Pursuant to Section 27-560 of the Zoning Ordinance, a 22-foot width is the normal requirement for two-way driveway traffic. However, the applicant is proposing a variable width driveway that measures 14 to 22 feet wide. The applicant plans to install ground-level signage (speed and yield), as well as widening the driveway 18 to 20 feet at the natural curve of the driveway, to facilitate the safety of all visitors and guests.

	EXISTING	PROPOSED
Zone	R-R	R-R
Use(s)	Residential	Commercial
Total Acreage	7.35	7.35
Lot	1	1
Dwelling units	1	1
Suites	0	6
Gross Floor Area	320,695 sq. ft.	320,695 sq. ft.
Parking		
	Required	Proposed
Number of Parking	6	7
Spaces Required		(including 1 ADA accessible)

**2. Development Data Summary:** The following chart summarizes the approved development for the subject property.

- **3. Location:** The subject site, known as Lot 27, is dual zoned in the Rural Residential Zone, located east of Drumsheugh Lane and about 400 feet north of the intersection of Largo Road (MD 202) and Mount Lubentia Way. The site is accessed by an existing driveway for ingress/egress from Drumsheugh Lane.
- **4. Surrounding Uses:** Specifically, the subject site is located at 11311 Drumsheugh Lane, and is surrounded by one-family detached dwelling units to the north and beyond Drumsheugh Lane to the west, one-family attached dwellings to the south, and undeveloped property to the east all in the in the Residential Suburban Development Zone.
- **5. Previous Approvals:** Special Exception SE-4585 was filed for a funeral parlor for the property in conjunction with a Departure of Design Standards, DDS-574, for setback for access to a loading space, and Alternative Compliance application, AC-06023, for buffering incompatible uses. This application was dismissed on March 20, 2013 and is not applicable to the subject application.
- 6. **Design Features:** The applicant proposes a conversion of the single-family residence to a commercial use, specifically, a bed and breakfast inn with a spa. The bed and breakfast inn will be in the existing residence located in the central portion of the site. The subject property will be owner occupied and managed. There will be 5 suites available for a maximum occupancy of 12 guests. The submitted site plan also shows a parking compound with six parking spaces and one Americans with Disabilities Act accessible space.

The subject site's current site plan indicates that the driveway width ranges from 14 to 22 feet. The site has a single access point off Drumsheugh Lane, a residential roadway that is not a through street. The site has an existing two-way vehicular residential driveway with no existing pedestrian (sidewalks) or bicycle facilities. There are no proposed sidewalks. The driveway connects to a 16-foot-wide vehicular turn around in front of the bed and breakfast inn.

**7. Prince George's County Zoning Ordinance Requirements:** The criteria for approval of a departure from design standards is set forth in Section 27-239.01(7) of the Zoning Ordinance, which states:

## (A) In order for the Planning Board to grant the departure, it shall make the following findings:

## (i) The purposes of this Subtitle will be equally well or better served by the applicant's proposal;

The applicant is proposing to convert the legally existing single-family dwelling to an owner occupied and managed bed and breakfast inn. The existing driveway on the property is 14 to22 feet wide and is sufficient for a residential driveway. The applicant intends to comply with specific use requirements of Section 27-445.13(a), for a bed and breakfast inn, which requires that such a use of property shall be residential in nature and all that entails. However, with the conversion of the residential home to a bed and breakfast inn, the requirement for access to the property for two-way traffic is 22 feet in width. The code does allow for 20-foot-wide driveways when not adjacent to parking. The applicant has indicated that the bed and breakfast inn will have five suites available for occupancy, and there will be a minimal number of cars on the premises at one time. The applicant states that even though the driveway does not meet requirements, the existing driveway easily satisfies the intended use, a bed and breakfast inn. The applicant's request for an eight-foot variance in the width requirement for the driveway meets the goal of maintaining a residential appearance. As such, although the business expects low volumes of traffic, to ensure low speeds, the applicant will:

- Install easily seen alternating ground-level signage, including one 9"x12" sign that denotes "10 MPH" and another that denotes "Caution: Drive Slowly" every 20 to 25 feet along the entire driveway.
- In addition, the applicant will install a "Yield Proceed Slowly" sign at the site access to remind exiting vehicles to yield to any oncoming traffic from Drumsheugh Lane. It has been noted that Drumsheugh Lane is a residential road that is not a through street and therefore, a low traffic road.
- Widen the driveway, at its curve, to 19 feet. This will allow for bi-directional traffic to have room to pass and would retain the residential character and use of the driveway.

## (ii) The departure is the minimum necessary, given the specific circumstances of the request.

A bed and breakfast inn is permitted on the site and subject to additional requirements for specific uses, as described in Section 27.445.13. The requirements for a bed and breakfast inn are designed to limit the appearance of the commercial operation. Maintaining a narrow drive will help meet these requirements. The requested eight-foot departure is the minimum necessary, as the applicant will provide signs and widen the driveway at the curve to ensure safety and functionality for two-way traffic. Maintaining the existing driveway width will be

more compatible with the surrounding neighborhood as it will maintain a more residential feel and appearance. Staff finds that these measures will allow the applicant to retain the residential character and use of the driveway, while addressing the functionality issues of a 14 to15-foot-wide driveway that has to accommodate two-way traffic. It is also noted that before approval of any Use and Occupancy or grading permit, the applicant shall comply with the Prince George's County Department of Public Works and Transportation (DPW&T) standards for commercial driveway curb cuts at the vehicular entrance from Drumsheugh Lane. The standard commercial curb cut is 30 feet wide unless a waiver from DPW&T is approved.

Staff finds access, circulation, and the parking area within the subject site appropriate and consistent with requirements.

The applicant has indicated that the proposed bed and breakfast inn will comply with access, circulation, and parking standards, and the approval of this departure to allow for a reduction in the driveway width is the minimum necessary to facilitate the proposed use. However, given the driveway is comparably longer than the adjacent properties and turns in direction, staff recommends widening the small middle portion of the driveway, where the curve is located, to 18 to 20 feet, in order to avoid any possible accidents at the turn. It is also noted that at time of permit, the applicant shall follow DPW&T standards for commercial driveways and provide a minimum driveway width of 30 feet at Drumsheugh Lane or obtain a waiver.

# (iii) The departure is necessary in order to alleviate circumstances, which are unique to the site or prevalent in areas of the County developed prior to November 29, 1949;

The single-family dwelling and existing driveway were built circa 1953, and the proposed uses will maintain the existing open space, landscaping, and tree lines on the property without changing its residential appearance. The departure from design standards for the driveway width is necessary to preserve this landscaping and enhance its historic footprint and significant visual appeal within the community.

## (iv) The departure will not impair the visual, functional, or environmental quality or integrity of the site or of the surrounding neighborhood.

This departure will not impair the visual, functional, or environmental quality or integrity of the site. The widening of the entire asphalt driveway would require the removal of the current landscaping and would detract from the scenic and aesthetic appeal, which are unique to this property. The existing driveway will remain, with only widening at the curve, and the residential appearance and integrity of the site will be maintained while also maintaining the functionality.

8. 2010 Prince George's County Landscape Manual: In accordance with Section 27-450, Landscaping, screening, and buffering, of the Zoning Ordinance, the proposed development is subject to the 2010 *Prince George's County Landscape Manual*. Specifically, Section 4.2, Requirements for Landscape Strips Along Streets; Section 4.4, Screening Requirements; Section 4.7, Buffering Incompatible Uses; and Section 4.9, Sustainable Landscape Requirements, apply to this site. Conformance with the applicable landscaping requirements will be reviewed at the time of permit application.

- **9. Tree Canopy Coverage Ordinance:** This application is exempt from the requirements of the Tree Canopy Coverage Ordinance because the project proposes less than 5,000 square feet of site disturbance.
- **10. Referrals:** The relevant comments submitted for this application were included in this technical staff report. The following referral memorandums were received, and are incorporated by reference herein:
  - Subdivision Section dated February 26, 2021 (Diaz-Campbell to Braden)
  - Environmental Planning Section dated February 26, 2021 (Nichols to Braden)
  - Prince George's County Department of Permitting, Inspections and Enforcement dated March 1, 2021 (Giles to Braden)
  - Community Planning Section dated March 1, 2021 (Garnaas-Holmes to Braden)
  - Historic Preservation Section dated March 1, 2021 (Stabler to Braden)
  - Urban Design Section dated March 2, 2021 (Bishop to Braden)
  - Transportation Planning Section dated March 5, 2021 (Howerton to Braden)

#### RECOMMENDATION

Based upon the foregoing evaluation and analysis, the Zoning staff recommends that the Planning Board adopt the findings of this report and APPROVE Departure from Design Standards DDS-674 for Wellspring Manor and Spa, subject to the following condition:

- 1. Prior to certification of the departure site plans, the plans shall be revised to:
  - a. Install easily seen alternating ground-level signage, including one 9"x12" sign that denotes "10 MPH" and another that denotes "Caution: Drive Slowly" every 20 to 25 feet along the entire driveway.
  - b. In addition, the applicant will install a "Yield Proceed Slowly" sign at the site access to remind exiting vehicles to yield to any oncoming traffic from Drumsheugh Lane. It has been noted that Drumsheugh Lane is a residential road that is not a through street and therefore, a low traffic road.
  - c. Widen the driveway, at its curve, to 19 feet. This will allow for bi-directional traffic to have room to pass and would retain the residential character and use of the driveway.